Calendar No. 107

104TH CONGRESS S. 761

A BILL

To improve the ability of the United States to respond to the international terrorist threat.

May 15, 1995

Read the second time and placed on the calendar

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104TH CONGRESS 1ST SESSION

S. 761

To improve the ability of the United States to respond to the international terrorist threat.

IN THE SENATE OF THE UNITED STATES

MAY 5 (legislative day, MAY 1), 1995

Mr. Daschle (for himself, Mr. Biden, Mr. Kohl, Mrs. Feinstein, and Mr. Dodd) introduced the following bill; which was read the first time

May 15, 1995

Read the second time and placed on the calendar

A BILL

To improve the ability of the United States to respond to the international terrorist threat.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Omnibus
- 5 Counterterrorism Act of 1995".
- 6 SEC. 2. TABLE OF CONTENTS.
- 7 The following is the table of contents for this Act: Sec. 1. Short title.

- Sec. 2. Table of contents.
- Sec. 3. Findings and purposes.

TITLE I—SUBSTANTIVE CRIMINAL LAW ENHANCEMENTS

- Sec. 101. Acts of terrorism transcending national boundaries.
- Sec. 102. Conspiracy to harm people or property overseas.
- Sec. 103. Clarification and extension of criminal jurisdiction over certain terrorism offense overseas.

TITLE II—IMMIGRATION LAW IMPROVEMENTS

- Sec. 201. Alien terrorist removal procedures.
- Sec. 202. Changes to the Immigration and Nationality Act to facilitate removal of alien terrorists.
- Sec. 203. Access to certain confidential INS files through court order.

TITLE III—CONTROLS OVER TERRORIST FUND-RAISING

Sec. 301. Terrorist fund-raising prohibited.

TITLE IV—CONVENTION ON THE MARKING OF PLASTIC EXPLOSIVES

- Sec. 401. Short title.
- Sec. 402. Findings and purposes.
- Sec. 403. Definitions.
- Sec. 404. Requirement of detection agents for plastic explosives.
- Sec. 405. Criminal sanctions.
- Sec. 406. Exceptions.
- Sec. 407. Investigative authority.
- Sec. 408. Effective date.

TITLE V—NUCLEAR MATERIALS

Sec. 501. Expansion of nuclear materials prohibitions.

TITLE VI—PROCEDURAL AND TECHNICAL CORRECTIONS AND IMPROVEMENTS

- Sec. 601 Correction to material support provision.
- Sec. 602. Expansion of weapons of mass destruction statute.
- Sec. 603. Addition of terrorist offenses to the RICO statute.
- Sec. 604. Addition of terrorist offenses to the money laundering statute.
- Sec. 605. Authorization for interception of communications in certain terrorism related offenses.
- Sec. 606. Clarification of maritime violence jurisdiction.
- Sec. 607. Expansion of Federal jurisdiction over bomb threats.
- Sec. 608. Increased penalty for explosives conspiracies.
- Sec. 609. Amendment to include assaults, murder, and threats against former Federal officials on account of the performance of their official duties.
- Sec. 610. Addition of conspiracy to terrorism offenses.

TITLE VII—ANTITERRORISM ASSISTANCE

- Sec. 701. Findings.
- Sec. 702. Antiterrorism assistance amendments.

TITLE VIII—SUBSTANTIVE INVESTIGATIVE ENHANCEMENTS

- Sec. 801. Pen registers and trap and trace devices in foreign counterintelligence and counterterrorism investigations.
- Sec. 802. Disclosure of information and consumer reports to Federal Bureau of Investigation for foreign counterintelligence purposes.
- Sec. 803. Study and requirements for tagging of explosive materials, and study and recommendations for rendering explosive components inert and imposing controls on precursors of explosives.
- Sec. 804. Access to records of common carriers, public accommodation facilities, physical storage facilities and vehicle rental facilities in foreign counterintelligence and counterterrorism cases.
- Sec. 805. Limitation of statutory exclusionary rule.
- Sec. 806. Authority for wiretaps in any terrorism-related or explosives felony.
- Sec. 807. Temporary emergency wiretap authority involving terroristic crimes.
- Sec. 808. Expanded authority for roving wiretapes.
- Sec. 809. Enhanced access to telephone billing records.
- Sec. 810. Requirement to preserve evidence.
- Sec. 811. Permission to request military assistance with respect to offenses involving chemical and biological weapons.
- Sec. 812. General reward authority of the attorney general.

TITLE IX—SUBSTANTIVE PROSECUTIVE ENHANCEMENTS

- Sec. 901. Possession of stolen explosives.
- Sec. 902. Protection of Federal employees on account of the performance of their official duties.

TITLE X—CRIMINAL PENALTIES

- Sec. 1001. Mandatory penalty for transferring a firearm knowing that it will be used to commit a crime of violence.
- Sec. 1002. Mandatory penalty for transferring an explosive material knowing that it will be used to commit a crime of violence.
- Sec. 1003. Increase period of limitations for National Firearms Act.

TITLE XI—FUNDING

Sec. 1101. Civil monetary penalty surcharge and telecommunications carrier compliance payments.

1 SEC. 3. FINDINGS AND PURPOSES.

- 2 (a) The Congress finds and declares:
- 3 (1) International terrorism remains a serious
- 4 and deadly problem which threatens the interests of
- 5 the United States both overseas and within its terri-
- 6 tory. States or organizations that practice terrorism

- or actively support it should not be allowed to do so without serious consequence.
 - (2) International terrorism directed against United States interests must be confronted by the appropriate use of the full array of tools available to the President, including diplomatic, military, economic and prosecutive actions.
 - (3) The Nation's security interests are seriously impacted by terrorist attacks carried out overseas against United States Government facilities, officials and other American citizens present in foreign countries.
 - (4) United States foreign policy interests are profoundly affected by terrorist acts overseas especially those directed against friendly foreign governments and their people and those intended to undermine the peaceful resolution of disputes in the Middle East and other troubled regions.
 - (5) Since the Iranian Revolution of 1979, the defeat of the Soviet Union in Afghanistan, the peace initiative in the Middle East, and the fall of communism throughout Eastern Europe and the former Soviet Union, international terrorism has become a more complex problem, with new alliances emerging among terrorist organizations.

- 1 (6) Violent crime is a pervasive international 2 problem and is exacerbated by the free international 3 movement of drugs, firearms, explosives and individ-4 uals dedicated to performing acts of international 5 terrorism who travel using false or fraudulent docu-6 mentation.
 - (7) While international terrorists move freely from country to country, ordinary citizens and foreign visitors often fear to travel to or through certain parts of the world due to concern about terrorist violence.
 - (8) In addition to the destruction of property and devastation to human life, the occurrence of an international terrorist event results in a decline of tourism and affects the marketplace, thereby having an adverse impact on interstate and foreign commerce and economies of friendly nations.
 - (9) International terrorists, violating the sovereignty of foreign countries, attack dissidents and former colleagues living in foreign countries, including the United States.
 - (10) International terrorists, both inside and outside the United States, carefully plan attacks and carry them out in foreign countries against innocent victims.

- (11) There are increasing intelligence indications of networking between different international terrorist organizations leading to their increased cooperation and sharing of information and resources in areas of common interest.
 - (12) In response, increased international coordination of legal and enforcement issues is required, pursuant, for example, to the numerous multilateral conventions in force providing universal prosecutive jurisdiction over persons involved in a variety of terrorist acts, including hostage taking, murder of an internationally protected person, and aircraft piracy and sabotage.
 - (13) Until recently, United States asylum processing procedures have been complicated and often duplicative, providing a powerful incentive for individuals, including terrorists, without a genuine claim, to apply for asylum and remain in the United States.
 - (14) The United States Constitution grants Congress the power to establish a uniform rule of naturalization and to make all laws necessary and proper thereto.
- 24 (15) Part of that power authorizes the Con-25 gress to establish laws directly applicable to alien

- conduct within the United States that harms the foreign relations, domestic tranquility or national security of the United States.
 - (16) While the vast majority of aliens justify the trust placed in them by United States immigration policies, an dangerous few utilized access to the United States to carry out their terrorist activity to the detriment of this Nation's national security and foreign policy interests. Accordingly, international terrorist organizations have been able to create significant infrastructures and cells in the United States among aliens who are in this country either temporarily or as permanent resident aliens.
 - (17) International terrorist organizations, acting through affiliated groups and/or individuals, have been raising significant funds within the United States, often through misrepresentation of their purposes or subtle forms of extortion, or using the United States as a conduit for transferring funds among countries.
 - (18) The provision of funds to organizations that engage in terrorism serves to facilitate their terrorist activities regardless of whether the funds, in whole or in part, are intended or claimed to be used for non-violent purposes.

- 1 (19) Certain foreign governments and inter-2 national terrorist organizations have directed their 3 members or sympathizers residing in the United 4 States to take measures in support of terrorist acts, 5 either within or outside the United States.
 - (20) Present Federal law does not adequately reach all terrorist activity likely to be engaged in by aliens within the United States.
 - (21) Law enforcement officials have been hindered in using current immigration law to deport alien terrorists because the law fails to provide procedures to protect classified intelligence sources and information. Moreover, a few high ranking members of terrorist organizations have been naturalized as United States citizens because denial of such naturalizations would have necessitated public disclosure of highly classified sources and methods. Furthermore, deportation hearings frequently extend over several years, thus hampering the expeditious removal of aliens engaging in terrorist activity.
 - (22) Present immigration law is inadequate to protect the United States from terrorist attacks by certain aliens. New procedures are needed to permit expeditious removal of alien terrorists from the United States, thereby reducing the threat that such

1	aliens pose to the national security and other vital
2	interests of the United States.
3	(23) International terrorist organizations that
4	have infrastructure support within the United States
5	are believed to have been responsible for—
6	(A) conspiring in 1982 to bomb the Turk-
7	ish Honorary Consulate in Philadelphia, Penn-
8	sylvania;
9	(B) bombing the Marine barracks in Leb-
10	anon in 1983;
11	(C) holding Americans hostage in Lebanon
12	from 1984–1991;
13	(D) hijacking in 1984 Kuwait Airlines
14	Flight 221 during which two American employ-
15	ees of the Agency for International Develop-
16	ment were murdered;
17	(E) hijacking in 1985 TWA Flight 847
18	during which a United States Navy diver was
19	murdered;
20	(F) murdering in 1985 an American tour-
21	ist aboard the Achille Lauro cruise liner;
22	(G) hijacking in 1985 Egypt Air Flight
23	648 during which one American and one Israeli
24	were killed;

1	(H) murdering in 1985 four members of
2	the United States Marine Corps in El Salvador;
3	(I) attacking in December 1985 the Rome
4	and Vienna airports resulting in the death of a
5	young American girl;
6	(J) hijacking in 1986 Pan Am Flight 73 in
7	Karachi, Pakistan, in which 44 Americans were
8	held hostage and two were killed;
9	(K) conspiring in 1986 in New York City
10	to bomb an Air India aircraft;
11	(L) bombing in April 1988 the USO club
12	in Naples, Italy, killing one American service-
13	woman and injuring four American servicemen;
14	(M) attacking in 1988 the Greek cruise
15	ship "City of Poros";
16	(N) bombing in 1988 Pan Am Flight 103
17	resulting in 270 deaths;
18	(O) bombing in 1989 UTA Flight 772 re-
19	sulting in 171 deaths, including seven Ameri-
20	cans;
21	(P) murdering in 1989 a United States
22	Marine Corps officer assigned to the United
23	Nations Truce Supervisory Organization in
24	Lebanon:

1	(Q) downing in January 1991 a United
2	States military helicopter in El Salvador caus-
3	ing the death of a United States military crew-
4	man as a result of the crash and subsequently
5	murdering its two surviving United States mili-
6	tary crewmen;
7	(R) bombing in February 1992 the United
8	States Ambassador's residence in Lima, Peru;
9	(S) bombing in February 1993 a cafe in
10	Cairo, Egypt, which wounded two United States
11	citizens;
12	(T) bombing in February 1993 the World
13	Trade Center in New York City, resulting in six
14	deaths;
15	(U) conspiring in the New York City area
16	in 1993 to destroy several government buildings
17	and tunnels;
18	(V) wounding in October 1994 two United
19	States citizens on a crowded street in Jerusa-
20	lem, Israel;
21	(W) kidnapping and subsequently murder-
22	ing in October 1994 a dual citizen of the Unit-
23	ed States and Israel; and
24	(X) numerous bombings and murders in
25	Northern Ireland over the past decade.

- (24) Nuclear materials, including byproduct materials, can be used to create radioactive dispersal devices which are capable of causing serious bodily injury as well as substantial damage to property and the environment.
 - (25) The potential use of nuclear materials, including byproduct materials, enhances the threat posed by terrorist activities and thereby has a greater effect on the security interests of the United States.
 - (26) Due to the widespread hazards presented by the threat of nuclear contamination, as well as nuclear bombs, the United States has strong interest in assuring that persons who are engaged in the illegal acquisition and use of nuclear materials, including byproduct materials, are prosecuted for their offenses.
 - (27) The threat that the nuclear materials will be obtained and used by terrorist and other criminal organizations has increased substantially due to international developments in the years since the enactment in 1982 of the legislation which implemented the Convention of the Physical Protection of Nuclear Material, codified at section 831 of title 18, United States Code.

- 1 (28) The successful effort to obtain agreements 2 from other countries to dismantle and destroy nu-3 clear weapons has resulted in increased packaging 4 and transportation of nuclear materials, thereby cre-5 ating more opportunities for their unlawful diversion 6 or theft;
 - (29) The illicit trafficking in the relatively more common, commercially available and useable nuclear and byproduct materials poses a potential to cause significant loss of life and/or environmental damage.
 - (30) Reported trafficking incidents in the early 1990's suggest that the individuals involved in trafficking these materials from Eurasia and Eastern Europe frequently conducted their black market sales within the Federal Republic of Germany, the Baltic States, and to a lesser extent in the Middle European countries.
 - (31) The international community has become increasingly concerned over the illegal possession of nuclear and nuclear byproduct materials.
 - (32) The potentially disastrous ramifications of increased access by terrorists to nuclear and nuclear byproduct material pose such a significant future threat that the United States must use all lawful

- 1 methods available to combat the illegal use of such 2 materials.
 - (33) The United States has an interest in encouraging United States corporations to do business in the countries which comprised the former Soviet Union, as well as in other developing democracies; protection of such corporations from threats created by the unlawful use of nuclear materials is important to encourage such business ventures, and to further the foreign relations and commerce of the United States.
 - (34) The nature of nuclear contamination is such that it may affect the health, environment, and property of United States nationals even if the acts which constitute the illegal activity occur outside the territory of the United States, and are primarily directed toward non-nationals of the United States.
 - (35) Plastic explosives were used by terrorists in the bombings of Pan Am flight 103 in December 1988 and UTA flight 772 in September 1989.
 - (36) Plastic explosives currently can be used with little likelihood of detection for acts of unlawful interference with civil aviation, maritime navigation, and other modes of transportation.

- 1 (37) The marking of plastic explosives for the 2 purpose of detection would contribute significantly to 3 the prevention and punishment of such unlawful 4 acts.
 - (38) In order to deter and detect the unlawful use of plastic explosives, the Convention on the Marking of Plastic Explosives for Purpose of Detection, done at Montreal on 1 March 1991, requires each contracting State to adopt appropriate measures to ensure that plastic explosives are duly marked and controlled.

The Congress further finds:

- (39) Such international terrorist offenses place innocent lives in jeopardy, endanger national security, affect domestic tranquility, and gravely impact on interstate and foreign commerce.
- (40) Such international terrorist offenses involved international associations, communication, and mobility which can often be addressed effectively only at the Federal law enforcement level.
- (41) There previously has been no Federal criminal statute which provides a comprehensive basis for addressing acts of international terrorism carried out within the United States.

- (42) There previously has been no Federal provision that specifically prohibits fund raising within the United States on behalf of international terrorist organizations.
 - (43) There previously has been no adequate procedure under the immigration law that permits the expeditious removal of resident and non-resident alien terrorists.
 - (44) There previously has been no Federal criminal statute which provides adequate protection to United States interests from non-weapons grade, yet hazardous radioactive material, and from the illegal diversion of nuclear materials which are held for other than peaceful purposes.
 - (45) There previously has been no Federal law that requires the marking of plastic explosives to improve their detectability.
 - (46) Congress has the power under the interstate and foreign commerce clause, and other provisions of the Constitution, to enact the following measures against international terrorism in order to help ensure the integrity and safety of the Nation.

 (b) The purposes of this Act are to provide—
 - (1) Federal law enforcement the necessary tools and fullest possible basis allowed under the Con-

- stitution of the United States to address, pursuant to the rule of law, acts of international terrorism occurring within the United States, or directed against the United States or its nationals anywhere in the world;
 - (2) the Federal Government the fullest possible basis, consistent with the Constitution, of the United States, to prevent persons and organizations within the jurisdiction of the United States from providing funds, directly or indirectly, to organizations, including subordinate or affiliated persons, designated by the President as engaging in terrorism, unless authorized under this Act;
 - (3) procedures which, consistent with principles of fundamental fairness, will allow the government to deport resident and non-resident alien terrorists promptly without compromising intelligence sources and methods;
 - (4) provide Federal law enforcement the necessary tools and fullest possible basis allowed under the Constitution of the United States to combat the threat of nuclear contamination and proliferation which may result from illegal possession and use of radioactive materials; and

1	(5) fully implement the Convention on the
2	Marking or Plastic Explosives for the Purpose of
3	Detection, done at Montreal on 1 March 1991.
4	TITLE I—SUBSTANTIVE CRIMINAL LAW
5	ENHANCEMENTS
6	SEC. 101. ACTS OF TERRORISM TRANSCENDING NATIONAL
7	BOUNDARIES.
8	(a) Offense.—Chapter 113B of title 18, United
9	States Code, is amended by inserting after section 2332a
10	this new section:
11	"§ 2332b. Acts of terrorism transcending national
12	boundaries
13	"(a) Findings and Purpose.—
14	"(1) The Congress hereby finds that—
15	"(A) international terrorism is a serious
16	and deadly problem which threatens the inter-
17	ests of this Nation not only overseas but also
18	within our territory;
19	"(B) international terrorists have dem-
20	onstrated their intention and capability of car-
21	rying out attacks within the United States by,
22	for example, bombing The World Trade Center
23	in New York and undertaking attacks, includ-
24	ing assassinations, against former colleagues

1	and opponents who have taken up residence in
2	this country;
3	"(C) United States foreign policy interests
4	are seriously affected by terrorist acts within
5	the United States directed against foreign gov-
6	ernments and their people;
7	"(D) such offenses place innocent lives in
8	jeopardy, endanger national security, affect do-
9	mestic tranquility, and gravely impact on inter-
10	state and foreign commerce;
11	"(E) such offenses involve international as-
12	sociations, communication, and mobility which
13	often can be addressed effectively only at the
14	Federal law enforcement level; and
15	"(F) there previously has been no Federal
16	criminal statute which provides a comprehensive
17	basis for addressing acts of international terror-
18	ism carried out within the United States.
19	"(2) The purpose of this section is to provide
20	Federal law enforcement the fullest possible basis al-
21	lowed under the Constitution to address acts of
22	international terrorism occurring within the United
23	States.
24	"(b) Prohibited Acts.—

1	"(1) Whoever, in a circumstance described in
2	subsection (c),
3	"(A) kills, kidnaps, maims, commits an as-
4	sault resulting in serious bodily injury, or as-
5	saults with a dangerous weapon any individual
6	within the United States; or
7	"(B) destroys or damages any structure,
8	conveyance or other real or personal property
9	within the United States
10	in violation of the laws of any State or the United
11	States shall be punished as prescribed in subsection
12	(d).
13	"(2) Whoever threatens to commit an offense
14	under subsection (b)(1), or attempts or conspires so
15	to do, shall be punished as prescribed in subsection
16	(d).
17	"(c) Jurisidictional Bases.—The circumstances
18	referred to in subsection (b) are—
19	"(1) any of the offenders travels in commerce
20	with the intent to commit the offense or to escape
21	apprehension after the commission of such offense;
22	"(2) the mail, or any facility utilized in any
23	manner in commerce, is used in furtherance of the
24	commission of the offense or to effect the escape of
25	any offender after the commission of such offense

- "(3) the offense obstructs, delays or affects commerce in any way or degree or would have so obstructed, delayed or affected commerce if the offense had been consummated;
 - "(4) the victim, or intended victim, is the United States Government or any official, officer, employee or agent of the legislative, executive or judicial branches, or of any department or agency, of the United States;
 - "(5) the structure, conveyance or other real or personal property (A) was used in commerce or in any activity affecting commerce, or (B) was in whole or in part owned, possessed, or used by, or leased to (I) the United States, or any department or agency thereof, or (II) any institution or organization receiving Federal financial assistance or insured by any department or agency of the United States;
 - "(6) any victim, or intended victim, of the offense is, at the time of the offense, traveling in commerce;
 - "(7) any victim, intended victim or offender is not a national of the United States;
 - "(8) the offense is committed in the territorial sea (including the airspace above and the seabed and

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1	subsoil below, and artificial islands and fixed struc-
2	tures erected thereon) of the United States; or
3	"(9) the offense is committed in those places
4	within the United States that are in the special mar-
5	itime and territorial jurisdiction of the United
6	States.
7	Jurisdiction shall exist over all principals and
8	coconspirators of an offense under subsection (b), and ac-
9	cessories after the fact to any offense based upon sub-
10	section (b), if at least one of the above circumstances is
11	applicable to at least one offender.
12	"(d) PENALTIES.—Whoever violates this section
13	shall, in addition to the punishment provided for any other
14	crime charged in the indictment, be punished—
15	"(1) for a killing or if death results to any per-
16	son from any other conduct prohibited by this sec-
17	tion by death, or by imprisonment for any term of
18	years or for life;
19	"(2) for kidnapping, by imprisonment for any
20	term of years or for life;
21	"(3) for maiming, by imprisonment for not
22	more than thirty-five years;
23	"(4) for assault with a dangerous weapon or as-
24	sault resulting in serious bodily injury, by imprison-
25	ment for not more than thirty years:

- "(5) for destroying or damaging any structure, conveyance or other real or personal property, by imprisonment for not more than twenty-five years;
- "(6) for attempting or conspiring to commit an offense, for any term of years up to the maximum punishment that would have applied had the offense been completed; and
- 8 "(7) for threatening to commit an offense 9 under this section, by imprisonment for not more 10 than ten years.
- 11 Notwithstanding any other provision of law, the court
- 12 shall not place on probation any person convicted of a vio-
- 13 lation of this section; nor shall the term of imprisonment
- 14 imposed under this section run concurrently with any
- 15 other term of imprisonment.
- 16 "(e) Limitation on Prosecution.—No indictment
- 17 for any offense described in this section shall be sought
- 18 by the United States except after the Attorney General,
- 19 or the highest ranking subordinate of the Attorney Gen-
- 20 eral with responsibility for criminal prosecutions, has
- 21 made a written certification that, in the judgment of the
- 22 certifying official, such offense, or any activity preparatory
- 23 to its commission, transcended national boundaries and
- 24 that the offense appears to have been intended to coerce,

- 1 intimidate, or retaliate against a government or a civilian
- 2 population, including any segment thereof.
- 3 "(f) Investigative Responsibility.—Violations of
- 4 this section shall be investigated by the Attorney General.
- 5 Assistance may be requested from any Federal, State or
- 6 local agency, including the Army, Navy, and Air Force,
- 7 any statute, rule, or regulation to the contrary notwith-
- 8 standing.
- 9 "(g) EVIDENCE.—
- 10 "(1) The prosecution is not required to prove
- 11 knowledge by any defendant of a jurisdictional base
- alleged in the indictment.
- 13 "(2) In a prosecution under this section that is
- based upon the adoption of State law, only the ele-
- ments of the offense under State law, and not any
- provisions pertaining to criminal procedure or evi-
- dence, are adopted.
- 18 "(h) Extraterritorial Jurisdiction.—There is
- 19 extraterritorial Federal jurisdiction (1) over any offense
- 20 under subsection (b), including any threat, attempt, or
- 21 conspiracy to commit such offense, and (2) over conduct
- 22 which, under section 3 of this title, renders any person
- 23 an accessory after the fact to an offense under sub-
- 24 section (b).

"(i) DEFINITIONS.—As used in this section, the 1 2 term— 3 "(1) 'commerce' has the meaning given such term in section 1951(b)(3) of this title; "(2) 'facility utilized in any manner in commerce' includes means of transportation, commu-6 7 nication, and transmission; "(3) 'national of the United States' has the 8 meaning prescribed in section 101(a)(22) of the Im-9 Nationality 10 (8 U.S.C. migration and Act 11 1101(a)(22)); "(4) 'serious bodily injury' has the meaning 12 prescribed in section 1365(g)(3) of this title; 13 "(5) 'State' includes a State of the United 14 15 States, the District of Columbia, and any common-16 wealth, territory or possession of the United States; 17 and 18 "(6) 'territorial sea of the United States' means 19 all waters extending seaward to 12 nautical miles 20 from the baselines of the United States determined 21 in accordance with international law.". 22 (b) TECHNICAL AMENDMENT.—The chapter analysis for Chapter 113B of title 18, United States Code, is amended by inserting after "2332a. Use of Weapons of Mass Destruction." the following:

[&]quot;2332b. Acts of terrorism transcending national boundaries."

1	(c) Statute of Limitations Amendment.—Sec-
2	tion 3286 of title 18, United States Code, is amended by—
3	(1) striking "any offense" and inserting "any
4	non-capital offense";
5	(2) striking "36" and inserting "37";
6	(3) striking "2331" and inserting "2332";
7	(4) striking "2339" and inserting "2332a"; and
8	(5) inserting "2332b (acts of terrorism tran-
9	scending national boundaries)," after "(use of weap-
10	ons of mass destruction),".
11	(d) Presumptive Detention.—Section 3142(e) of
12	title 18, United States Code, is amended by inserting "or
13	section 2332b" after "section 924(c)".
14	SEC. 102. CONSPIRACY TO HARM PEOPLE AND PROPERTY
15	OVERSEAS.
16	(a) Section 956 of chapter 45 of title 18, United
17	States Code, is amended to read as follows:
18	"§ 956. Conspiracy to kill, kidnap, maim, or injure
19	certain property in a foreign country
20	``(a)(1) Whoever, within the jurisdiction of the United
21	States, conspires with one or more other persons, regard-
22	less of where such other person or persons are located,
23	to commit at any place outside the United States an act
	to commit at any place outside the United States an act that would constitute the offense of murder, kidnapping,

- 1 torial jurisdiction of the United States shall, if he or any
- 2 such other person commits an act within the jurisdiction
- 3 of the United States to effect any object of the conspiracy,
- 4 be punished as provided in subsection (a)(2).
- 5 "(2) The punishment for an offense under subsection
- 6 (a)(1) of this section is—
- 7 "(A) imprisonment for any term of years or for
- 8 life if the offense is conspiracy to murder or kidnap;
- 9 and
- 10 "(B) imprisonment for not more than thirty-
- five years if the offense is conspiracy to maim.
- 12 "(b) Whoever, within the jurisdiction of the United
- 13 States, conspires with one or more persons, regardless of
- 14 where such other person or persons are located, to injure
- 15 or destroy specific property situated within a foreign coun-
- 16 try and belonging to a foreign government or to any politi-
- 17 cal subdivision thereof with which the United States is at
- 18 peace, or any railroad, canal, bridge, airport, airfield or
- 19 other public utility, public conveyance or public structure,
- 20 or any religious, educational or cultural property so situ-
- 21 ated, shall, if he or any such other person commits an
- 22 act within the jurisdiction of the United States to effect
- 23 any object of the conspiracy, be imprisoned not more than
- 24 twenty-five years.".

1	(b) The chapter analysis for chapter 45 of title 18,
2	United States Code, is amended by striking "956. Con-
3	spiracy to injure property of foreign government." and in-
4	serting in lieu thereof:
	"956. Conspiracy to kill, kidnap, maim, or injure certain property in a foreign country.".
5	(c) Section 2339A of title 18, United States Code,
6	is amended by—
7	(1) striking "36" and inserting in lieu thereof
8	"37";
9	(2) striking "2331" and inserting in lieu there-
10	of "2332";
11	(3) striking "2339" and inserting in lieu there-
12	of "2332a";
13	(4) striking "of an escape" and inserting in lieu
14	thereof "or an escape"; and
15	(5) inserting "956," before "1114."
16	SEC. 103. CLARIFICATION AND EXTENSION OF CRIMINAL
17	JURISDICTION OVER CERTAIN TERRORISM
18	OFFENSES OVERSEAS.
19	(a) Section 46502(b) of title 49, United States Code,
20	is amended by—
21	(1) in paragraph (1), striking "and later found
22	in the United States'';
23	(2) amending paragraph (2) to read as follows:

1	"(2) There is jurisdiction over the offense in
2	paragraph (1) if—
3	"(A) a national of the United States was
4	aboard the aircraft;
5	"(B) an offender is a national of the Unit-
6	ed States; or
7	"(C) an offender is afterwards found in the
8	United States."; and
9	(3) inserting a new paragraph (3) as follows:
10	"(3) For purposes of this subsection, the term
11	'national of the United States' has the meaning pre-
12	scribed in section 101(a)(22) of the Immigration
13	and Nationality Act (8 U.S.C. 1101(a)(22)).".
14	(b) Section 32(b) of title 18, United States Code, is
15	amended by—
16	(1) striking ", if the offender is later found in
17	the United States,"; and
18	(2) adding at the end the following two new
19	paragraphs:
20	"(5) There is jurisdiction over an offense in this
21	subsection if—
22	"(A) a national of the United States was
23	on board, or would have been on board, the air-
24	craft:

1	"(B) an offender is a national of the Unit-
2	ed States; or
3	"(C) an offender is afterwards found in the
4	United States.
5	"(6) For purposes of this subsection, the term
6	'national of the United States' has the meaning pre-
7	scribed in section 101(a)(22) of the Immigration
8	and Nationality Act (8 U.S.C. 1101(a)(22)).".
9	(c) Section 1116 of title 18, United States Code, is
10	amended by—
11	(1) in subsection (b), adding at the end a new
12	paragraph (7) as follows:
13	"(7) 'national of the United States' has the
14	meaning prescribed in section 101(a)(22) of the Im-
15	migration and Nationality Act (8 U.S.C.
16	1101(a)(22))."; and
17	(2) in subsection (c), striking the first sentence
18	and inserting the following: "If the victim of an of-
19	fense under subsection (a) is an internationally pro-
20	tected person outside the United States, the United
21	States may exercise jurisdiction over the offense if
22	(1) the victim is a representative, officer, employee,
23	or agent of the United States, (2) an offender is a
24	national of the United States, or (3) an offender is
25	afterwards found in the United States "

1	(d) Section 112 of title 18, United States Code, is
2	amended by—
3	(1) in subsection (c), inserting "national of the
4	United States," before "and"; and
5	(2) in subsection (e), striking the first sentence
6	and inserting the following: "If the victim of an of-
7	fense under subsection (a) is an internationally pro-
8	tected person outside the United States, the United
9	States may exercise jurisdiction over the offense if
10	(1) the victim is a representative, officer, employee,
11	or agent of the United States, (2) an offender is a
12	national of the United States, or (3) an offender is
13	afterwards found in the United States.".
14	(e) Section 878 of title 18, United States Code, is
15	amended by—
16	(1) in subsection (c), inserting "national of the
17	United States," before "and"; and
18	(2) in subsection (d) striking the first sentence
19	and inserting the following: "If the victim of an of-
20	fense under subsection (a) is an internationally pro-
21	tected person outside the United States, the United
22	States may exercise jurisdiction over the offense if
23	(1) the victim is a representative, officer, employee,
24	or agent of the United States, (2) an offender is a

1	national of the United States, or (3) an offender is
2	afterwards found in the United States.".
3	(f) Section 1201(e) of title 18, United States Code,
4	is amended by—
5	(1) striking the first sentence and inserting the
6	following: "If the victim of an offense under sub-
7	section (a) is an internationally protected person
8	outside the United States, the United States may
9	exercise jurisdiction over the offense if (1) the victim
10	is a representative, officer, employee, or agent of the
11	United States, (2) an offender is a national of the
12	United States, or (3) an offender is afterwards
13	found in the United States."; and
14	(2) adding at the end thereof the following:
15	"For purposes of this subsection, the term 'national
16	of the United States' has the meaning prescribed in
17	section 101(a)(22) of the Immigration and National-
18	ity Act (8 U.S.C. 1101(a)(22).''.
19	(g) Section 37(b)(2) of title 18, United States Code,
20	is amended—
21	(1) by inserting "(A)" before "the offender is
22	later found in the United States"; and
23	(2) by inserting "; or (B) an offender or a vic-
24	tim is a national of the United States (as defined in
25	section 101(a)(22) of the Immigration and National-

1	ity Act (8 U.S.C. 1101(a)(22)))" after "the offender
2	is later found in the United States".
3	(h) Section 178 of title 18, United States Code, is
4	amended by—
5	(1) striking the "and" at the end of para
6	graph (3);
7	(2) striking the "period" at the end of para-
8	graph (4) and inserting in lieu thereof "; and"; and
9	(3) adding the following at the end thereof:
10	"(5) the term 'national of the United States
11	has the meaning prescribed in section 101(a)(22) of
12	the Immigration and Nationality Act (8 U.S.C
13	1101(a)(22)).".
14	TITLE II—IMMIGRATION LAW
15	IMPROVEMENTS
16	SEC. 201. ALIEN TERRORIST REMOVAL PROCEDURES.
17	(a) Findings and Purpose.—
18	(1) The Congress hereby finds that—
19	(A) international terrorism is a serious and
20	deadly problem which threatens the interests of
21	this Nation overseas and within our territory;
22	(B) until recently, United States asylum
23	processing procedures have been complicated
	and often duplicative, providing a powerful in-
24	

without a genuine claim, to apply for asylum and remain in the United States;

- (C) while most aliens justify the trust placed in them by our immigration policies, a dangerous few utilized access to the United States to create significant infrastructures and cells in the United States in order to carry out their terrorist activity to the detriment of the Nation's national security and foreign policy interests;
- (D) the bombing of the World Trade Center exemplifies the danger posed to the United States and its citizens by alien terrorists;
- (E) similarly, some foreign terrorist organizations utilize associated aliens within the United States to raise funds to facilitate their overseas terrorist acts against United States nationals as well as against foreign governments and their citizens; and
- (F) current immigration laws and procedures are not effective in addressing the alien terrorist problem, as they require the government to place sensitive intelligence sources and methods at risk and allow the alien to remain within the United States for the prolonged pe-

1	riod necessary to pursue a deportation action.
2	Moreover, under the current statutory frame-
3	work a few high ranking members of terrorist
4	organizations have been naturalized as United
5	States citizens because denial of such natu-
6	ralizations would have necessitated public dis-
7	closure of highly classified sources and methods.
8	(2) The purpose of this section is to provide
9	procedures which, consistent with principles of fun-
10	damental fairness, will allow the government to de-
11	port alien terrorists promptly without compromising
12	intelligence sources and methods.
13	(b) ALIEN REMOVAL PROCEDURES.—The Immigra-
14	tion and Nationality Act is amended—
15	(1) by adding at the end of the table of con-
16	tents the following:
	"Sec. 501. Applicability. "Sec. 502. Special removal hearing. "Sec. 503. Designation of judges. "Sec. 504. Miscellaneous provisions.";

17 and

18

(2) by adding at the end the following new title:

1	"TITLE V—ALIEN TERRORIST REMOVAL
2	PROCEDURES
3	"APPLICABILITY
4	"SEC. 501. (a) The provisions of this title may be
5	followed in the discretion of the Department of Justice
6	whenever the Department of Justice has classified infor-
7	mation that an alien described in paragraph 4(B) of sec-
8	tion 241(a), as amended, is subject to deportation because
9	of such section. For purposes of this title, the terms 'clas-
10	sified information' and 'national security' shall have the
11	meaning prescribed in section 1 of the Classified Informa-
12	tion Procedures Act, 18 U.S.C. App. III 1.
13	"(b) Whenever an official of the Department of Jus-
14	tice files, under section 502, an application with the court
15	established under section 503 for authorization to seek re-
16	moval pursuant to the provisions of this title, the alien's
17	rights regarding removal and expulsion shall be governed
18	solely by the provisions of this title. Except as they are
19	specifically referenced, no other provisions of the Immigra-
20	tion and Nationality Act shall be applicable. An alien sub-
21	ject to removal under these provisions shall have no right
22	of discovery of information derived from electronic surveil-
23	lance authorized under the Foreign Intelligence Surveil-
24	lance Act (50 U.S.C. 1801 et seq.) or otherwise for na-
25	tional security purposes. Nor shall such alien have the

- 1 right to seek suppression of evidence. Further, the govern-
- 2 ment is authorized to use, in the removal proceedings, the
- 3 fruits of electronic surveillance and/or unconsented phys-
- 4 ical searches authorized under the Foreign Intelligence
- 5 Surveillance Act without regard to subsections 106(c), (e),
- 6 (f), (g), and (h) of that Act. The provisions and require-
- 7 ments of section 3504 of title 18, United States Code,
- 8 shall not apply to procedures under this title.
- 9 "(c) This title is enacted in response to findings of
- 10 Congress that aliens described in paragraph 4(B) of sec-
- 11 tion 241(a), as amended, represent a unique threat to the
- 12 security of the United States. It is the intention of Con-
- 13 gress that such aliens be promptly removed from the
- 14 United States following—
- 15 "(1) a judicial determination of probable cause
- to believe that such person is such an alien; and
- 17 "(2) a judicial determination pursuant to the
- provisions of this title that an alien is removable on
- the grounds that he or she is an alien described in
- paragraph 4(B) of section 241(a), as amended.
- 21 The Congress furthers intends that, other than as pro-
- 22 vided by this title, such aliens shall not be given a deporta-
- 23 tion hearing and are ineligible for any discretionary relief
- 24 from deportation or for relief under section 243(h).

1	"Special Removal Hearing
2	"SEC. 502. (a) Whenever removal of an alien is
3	sought pursuant to the provisions of this title, a writter
4	application upon oath or affirmation shall be submitted
5	in camera and ex parte to the court established under sec-
6	tion 503 for an order authorizing such a procedure. Each
7	application shall require the approval of the Attorney Gen-
8	eral or the Deputy Attorney General based upon his find-
9	ing that it satisfies the criteria and requirements of such
10	application as set forth in this title. Each application shall
11	include—
12	"(1) the identity of the Department of Justice
13	attorney making the application;
14	"(2) the approval of the Attorney General or
15	the Deputy Attorney General for the making of the
16	application;
17	"(3) the identity of the alien for whom author-
18	ization for the special removal procedure is sought
19	and
20	"(4) a statement of the facts and circumstances
21	relied on by the Department of Justice to establish
22	that—
23	"(A) the alien is an alien as described in
24	paragraph 4(B) of section 214(a), as amended

- and is physically present in the United States;

 and
- "(B) with respect to such alien, adherence to the provisions of title II regarding the deportation of aliens would pose a risk to the national security of the United States.
- "(b)(1) The application shall be filed under seal with the court established under section 503. The Attorney General may take into custody any alien with respect to whom such an application has been filed and, notwithstanding any other provision of law, may retain such an alien in custody in accordance with the procedures authorized by this title.
- "(2) An alien lawfully admitted for permanent residence (hereafter referred to as resident alien) shall be entitled to a release hearing before the judge assigned to the special removal case pursuant to section 503(a). The resident alien shall be granted release pending the special removal hearing, upon such terms and conditions prescribed by the court (including the posting of any monetary amount), if the alien demonstrates to the court that the alien, if released, is not likely to flee and that the alien's release will not endanger national security or the safety of any person or the community. The judge may consider

- 1 classified information submitted in camera and ex parte
- 2 in making his determination.
- 3 "(c) In accordance with the rules of the court estab-
- 4 lished under section 503, the judge shall consider the ap-
- 5 plication and may consider other information, including
- 6 classified information, presented under oath or affirmation
- 7 at an in camera and ex parte hearing on the application.
- 8 A verbatim record shall be maintained of such a hearing.
- 9 The application and any other evidence shall be considered
- 10 by a single judge of that court who shall enter an ex parte
- 11 order as requested if he finds, on the basis of the facts
- 12 submitted in the application and any other information
- 13 provided by the Department of Justice at the in camera
- 14 and ex parte hearing, there is probable cause to believe
- 15 that—
- 16 "(1) the alien who is the subject of the applica-
- tion has been correctly identified and is an alien as
- described in paragraph 4(B) of section 241(a), as
- 19 amended; and
- 20 "(2) adherence to the provisions of title II re-
- garding the deportation of the identified alien would
- pose a risk to the national security of the United
- 23 States.
- (d)(1) In any case in which the application for the
- 25 order is denied, the judge shall prepare a written state-

- 1 ment of his reasons for the denial and the Department
- 2 of Justice may seek a review of the denial by the United
- 3 States Court of Appeals for the District of Columbia Cir-
- 4 cuit by notice of appeal which must be filed within twenty
- 5 days. In such a case the entire record of the proceeding
- 6 shall be transmitted to the Court of Appeals under seal
- 7 and the Court of Appeals shall hear the matter ex parte.
- 8 "(2) If the Department of Justice does not seek re-
- 9 view, the alien shall be released from custody, unless such
- 10 alien may be arrested and taken into custody pursuant
- 11 to title II as an alien subject to deportation, in which case
- 12 such alien shall be treated in accordance with the provi-
- 13 sions of this Act concerning the deportation of aliens.
- 14 "(3) If the application for the order is denied because
- 15 the judge has not found probable cause to believe that the
- 16 alien who is the subject of the application has been cor-
- 17 rectly identified or is an alien as described in paragraph
- 18 4(B) of section 241(a), as amended, and the Department
- 19 of Justice seeks review, the alien shall be released from
- 20 custody unless such alien may be arrested and taken into
- 21 custody pursuant to title II as an alien subject to deporta-
- 22 tion, in which case such alien shall be treated in accord-
- 23 ance with the provisions of this Act concerning the depor-
- 24 tation of aliens simultaneously with the application of this
- 25 title.

"(4) If the application for the order is denied be-1 cause, although the judge found probable cause to believe that the alien who is the subject of the application has 3 4 been correctly identified and is an alien as described in paragraph 4(B) of section 241(a), as amended, the judge has found that there is not probable cause to believe that adherence to the provisions of title II regarding the deportation of the identified alien would pose a risk to the na-8 tional security of the United States, the judge shall release the alien from custody subject to the least restrictive con-10 dition or combination of conditions of release described in section 3142(b) and (c)(1)(B) (i) through (xiv) of title 18, United States Code, that will reasonably assure the appearance of the alien at any future proceeding pursuant to this title and will not endanger the safety of any other person or the Community; but if the judge finds no such condition or combination of conditions the alien shall remain in custody until the completion of any appeal author-18 ized by this title. The provisions of sections 3145 through 19 3148 of title 18, United States Code, pertaining to review 20 and appeal of a release or detention order, penalties for 21 failure to appear, penalties for an offense committed while on release, and sanctions for violation of a release condition shall apply to an alien to whom the previous sentence applies and— 25

"(A) for purposes of section 3145 of such title 1 2 an appeal shall be taken to the United States Court of Appeals for the District of Columbia Circuit; and 3 "(B) for purposes of section 3146 of such title 4 the alien shall be considered released in connection 5 with a charge of an offense punishable by life im-6 7 prisonment. "(e)(1) In any case in which the application for the order authorizing the special procedures of this title is ap-

8 proved, the judge who granted the order shall consider each item of classified information the Department of Justice proposes to introduce in camera and ex parte at the special removal hearing and shall order the introduction of such information pursuant to subsection (j) if he determines the information to be relevant. The Department of Justice shall prepare a written summary of such classified 16 information which does not pose a risk to national security and the judge shall approve the summary if he finds the summary is sufficient to inform the alien of the general 19 nature of the evidence that he is an alien as described in paragraph 4(B) of section 241(a), as amended, and to per-21 mit the alien to prepare a defense. The Department of Justice shall cause to be delivered to the alien a copy of the summary.

"(2) If the written summary is not approved by the 1 court, the Department shall be afforded reasonable opportunity to correct the deficiencies identified by the court 3 4 and submit a revised summary. Thereafter, if the written summary is not approved by the court, the special removal hearing shall be terminated unless the court issues a finding that— "(A) the continued presence of the alien in the 8 United States, or 9 "(B) the provision of the required summary 10 11 would likely cause serious and irreparable harm to the national security or death or serious bodily in-12 jury to any person. If such finding is issued, the spe-13 14 cial removal hearing shall continue, the Department of Justice shall cause to be delivered to the alien a 15 16 statement that no summary is possible, and the clas-17 sified information submitted in camera and ex parte 18 may be used pursuant to subsection (j). 19 "(3) The Department of Justice may take an interlocutory appeal to the United States Court of Appeals for 20 21 the District of Columbia Circuit of— 22 "(A) any determination by the judge pursuant 23 to paragraph (1)—

"(I) concerning whether an item of evi-1 2 dence may be introduced in camera and ex 3 parte; or "(II) concerning the contents of any sum-4 mary of evidence to be introduced in camera 5 6 and ex parte prepared pursuant to paragraph 7 (1); or "(B) the refusal of the court to make the find-8 ing permitted by paragraph (2); 9 In any interlocutory appeal taken pursuant to this para-10 graph, the entire record, including any proposed order of 11 the judge or summary of evidence, shall be transmitted to the Court of Appeals under seal and the matter shall be heard ex parte. The Court of Appeals shall consider 15 the appeal as expeditiously as possible. "(f) In any case in which the application for the order 16 is approved, the special removal hearing authorized by this section shall be conducted for the purpose of determining if the alien to whom the order pertains should be removed from the United States on the grounds that he is an alien 20 as described in paragraph 4(B) of section 241(a), as 21 amended. In accordance with subsection (e), the alien shall be given reasonable notice of the nature of the charges 23 against him and a general account of the basis for the

charges. The alien shall be given notice, reasonable under

- 1 all the circumstances, of the time and place at which the
- 2 hearing will be held. The hearing shall be held as expedi-
- 3 tiously as possible.
- 4 "(g) The special removal hearing shall be held before
- 5 the same judge who granted the order pursuant to sub-
- 6 section (e) unless that judge is deemed unavailable due
- 7 to illness or disability by the chief judge of the court estab-
- 8 lished pursuant to section 503, or has died, in which case
- 9 the chief judge shall assign another judge to conduct the
- 10 special removal hearing. A decision by the chief judge pur-
- 11 suant to the preceding sentence shall not be subject to
- 12 review by either the alien or the Department of Justice.
- 13 "(h) The special removal hearing shall be open to the
- 14 public. The alien shall have a right to be present at such
- 15 hearing and to be represented by counsel. Any alien finan-
- 16 cially unable to obtain counsel shall be entitled to have
- 17 counsel assigned to represent him. Such counsel shall be
- 18 appointed by the judge pursuant to the plan for furnishing
- 19 representation for any person financially unable to obtain
- 20 adequate representation for the district in which the hear-
- 21 ing is conducted, as provided for in section 3006A of title
- 22 18, United States Code. All provisions of that section shall
- 23 apply and, for purposes of determining the maximum
- 24 amount of compensation, the matter shall be treated as
- 25 if a felony was charged. The alien may be called as a wit-

- 1 ness by the Department of Justice. The alien shall have
- 2 a right to introduce evidence on his own behalf. Except
- 3 as provided in subsection (j), the alien shall have a reason-
- 4 able opportunity to examine the evidence against him and
- 5 to cross-examine any witness. A verbatim record of the
- 6 proceedings and of all testimony and evidence offered or
- 7 produced at such a hearing shall be kept. The decision
- 8 of the judge shall be based only on the evidence introduced
- 9 at the hearing, including evidence introduced under sub-
- 10 section (j).
- 11 "(i) At any time prior to the conclusion of the special
- 12 removal hearing, either the alien or the Department of
- 13 Justice may request the judge to issue a subpoena for the
- 14 presence of a named witness (which subpoena may also
- 15 command the person to whom it is directed to produce
- 16 books, papers, documents, or other objects designated
- 17 therein) upon a satisfactory showing that the presence of
- 18 the witness is necessary for the determination of any ma-
- 19 terial matter. Such a request may be made ex parte except
- 20 that the judge shall inform the Department of Justice of
- 21 any request for a subpoena by the alien for a witness or
- 22 material if compliance with such a subpoena would reveal
- 23 evidence or the source of evidence which has been intro-
- 24 duced, or which the Department of Justice has received
- 25 permission to introduce, in camera and ex parte pursuant

- 1 to subsection (j), and the Department of Justice shall be
- 2 given a reasonable opportunity to oppose the issuance of
- 3 such a subpoena. If an application for a subpoena by the
- 4 alien also makes a showing that the alien is financially
- 5 unable to pay for the attendance of a witness so requested,
- 6 the court may order the costs incurred by the process and
- 7 the fees of the witness so subpoenaed to be paid for from
- 8 funds appropriated for the enforcement of title II. A sub-
- 9 poena under this subsection may be served anywhere in
- 10 the United States. A witness subpoenaed under this sub-
- 11 section shall receive the same fees and expenses as a wit-
- 12 ness subpoenaed in connection with a civil proceeding in
- 13 a court of the United States. Nothing in this subsection
- 14 is intended to allow an alien to have access to classified
- 15 information.
- 16 "(j) When classified information has been summa-
- 17 rized pursuant to subsection (e)(1) or where a finding has
- 18 been made under subsection (e)(2) that no summary is
- 19 possible, classified information shall be introduced (either
- 20 in writing or through testimony) in camera and ex parte
- 21 and neither the alien nor the public shall be informed of
- 22 such evidence or its sources other than through reference
- 23 to the summary provided pursuant to subsection (e)(1).
- 24 Notwithstanding the previous sentence, the Department of
- 25 Justice may, in its discretion and, in the case of classified

- 1 information, after coordination with the originating agen-
- 2 cy, elect to introduce such evidence in open session.
- 3 "(k) Evidence introduced at the special removal hear-
- 4 ing, either in open session or in camera and ex parte, may,
- 5 in the discretion of the Department of Justice, include all
- 6 or part of the information presented under subsections (a)
- 7 through (c) used to obtain the order for the hearing under
- 8 this section.
- 9 "(l) Following the receipt of evidence, the attorneys
- 10 for the Department of Justice and for the alien shall be
- 11 given fair opportunity to present argument as to whether
- 12 the evidence is sufficient to justify the removal of the
- 13 alien. The attorney for the Department of Justice shall
- 14 open the argument. the attorney for the alien shall be per-
- 15 mitted to reply. The attorney for the Department of Jus-
- 16 tice shall then be permitted to reply in rebuttal. The judge
- 17 may allow any part of the argument that refers to evidence
- 18 received in camera and ex parte to be heard in camera
- 19 and ex parte.
- 20 "(m) The Department of Justice has the burden of
- 21 showing by clear and convincing evidence that the alien
- 22 is subject to removal because he is an alien as described
- 23 in paragraph 4(B) of subsection 241(a) of this Act (8
- 24 U.S.C. 1251(a)(4)(B)), as amended. If the judge finds
- 25 that the Department of Justice has met this burden, the

- 1 judge shall order the alien removed and, if the alien is
- 2 a resident alien who was released pending the special re-
- 3 moval hearing, order the Attorney General to take the
- 4 alien into custody.
- 5 "(n)(1) At the time of rendering a decision as to
- 6 whether the alien shall be removed, the judge shall prepare
- 7 a written order containing a statement of facts found and
- 8 conclusions of law. Any portion of the order that would
- 9 reveal the substance or source of information received in
- 10 camera and ex parte pursuant to subsection (j) shall not
- 11 be made available to the alien or the public.
- 12 "(2) The decision of the judge may be appealed by
- 13 either the alien or the Department of Justice to the United
- 14 States Court of Appeals for the District of Columbia Cir-
- 15 cuit by notice of appeal which must be filed within twenty
- 16 days, during which time such order shall not be executed.
- 17 In any case appealed pursuant to this subsection, the en-
- 18 tire record shall be transmitted to the Court of Appeals
- 19 and information received pursuant to subsection (j), and
- 20 any portion of the judge's order that would reveal the sub-
- 21 stance or source of such information shall be transmitted
- 22 under seal. The Court of Appeals shall consider the case
- 23 as expeditiously as possible.
- "(3) In an appeal to the Court of Appeals pursuant
- 25 to either subsection (d) or (e) of this section, the Court

- 1 of Appeals shall review questions of law de novo, but a
- 2 prior finding on any question of fact shall not be set aside
- 3 unless such finding was clearly erroneous.
- 4 "(o) If the judge decides pursuant to subsection (n)
- 5 that the alien should not be removed, the alien shall be
- 6 released from custody unless such alien may be arrested
- 7 and taken into custody pursuant to title II of this Act
- 8 as an alien subject to deportation, in which case, for pur-
- 9 poses of detention, such alien may be treated in accord-
- 10 ance with the provisions of this Act concerning the depor-
- 11 tation of aliens.
- 12 "(p) Following a decision by the Court of Appeals
- 13 pursuant to either subsection (d) or (n), either the alien
- 14 or the Department of Justice may petition the Supreme
- 15 Court for a writ of certiorari. In any such case, any infor-
- 16 mation transmitted to the Court of Appeals under seal
- 17 shall, if such information is also submitted to the Supreme
- 18 Court, be transmitted under seal. Any order of removal
- 19 shall not be stayed pending disposition of a writ of certio-
- 20 rari except as provided by the Court of Appeals or a Jus-
- 21 tice of the Supreme Court.
- "(q) The Department of Justice retains the right to
- 23 dismiss a removal action at any stage of the proceeding.
- 24 "(r) Nothing in this section shall prevent the United
- 25 States from seeking protective orders and/or asserting

- 1 privileges ordinarily available to the United States to pro-
- 2 tect against the disclosure of classified information, in-
- 3 cluding the invocation of the military and state secrets
- 4 privileges.
- 5 "Designation of Judges
- 6 "Sec. 503. (a) The Chief Justice of the United
- 7 States shall publicly designate five district court judges
- 8 from five of the United States judicial circuits who shall
- 9 constitute a court which shall have jurisdiction to conduct
- 10 all matters and proceedings authorized by section 502.
- 11 The Chief Justice shall publicly designate one of the
- 12 judges so appointed as the chief judge. The chief judge
- 13 shall promulgate rules to facilitate the functioning of the
- 14 court and shall be responsible for assigning the consider-
- 15 ation of cases to the various judges.
- 16 "(b) Proceedings under section 502 shall be con-
- 17 ducted as expeditiously as possible. The Chief Justice, in
- 18 consultation with the Attorney General, the Director of
- 19 Central Intelligence and other appropriate Federal offi-
- 20 cials, shall, consistent with the objectives of this title, pro-
- 21 vide for the maintenance of appropriate security measures
- 22 for applications for ex parte orders to conduct the special
- 23 removal hearings authorized by section 502, the orders
- 24 themselves, and evidence received in camera and ex parte,
- 25 and for such other actions as are necessary to protect in-

- 1 formation concerning matters before the court from harm-
- 2 ing the national security of the United States.
- 3 "(c) Each judge designated under this section shall
- 4 serve for a term of five years and shall be eligible for re-
- 5 designation, except that the four associate judges first des-
- 6 ignated under subsection (a) shall be designated for terms
- 7 of from one to four years so that the term of one judge
- 8 shall expire each year.
- 9 "Miscellaneous Provisions
- 10 "Sec. 504. (a)(1) Following a determination pursu-
- 11 ant to this title that an alien shall be removed, and after
- 12 the conclusion of any judicial review thereof, the Attorney
- 13 General may retain the alien in custody or, if the alien
- 14 was released pursuant to subsection 502(o), may return
- 15 the alien to custody, and shall cause the alien to be trans-
- 16 ported to any country which the alien shall designate pro-
- 17 vided such designation does not, in the judgment of the
- 18 Attorney General, in consultation with the Secretary of
- 19 State, impair the obligation of the United States under
- 20 any treaty (including a treaty pertaining to extradition)
- 21 or otherwise adversely affect the foreign policy of the
- 22 United States.
- 23 "(2) If the alien refuses to choose a country to which
- 24 he wishes to be transported, or if the Attorney General,
- 25 in consultation with the Secretary of State, determines

- 1 that removal of the alien to the country so selected would
- 2 impair a treaty obligation or adversely affect United
- 3 States foreign policy, the Attorney General shall cause the
- 4 alien to be transported to any country willing to receive
- 5 such alien.
- 6 "(3) Before an alien is transported out of the United
- 7 States pursuant to paragraph (1) or (2) or pursuant to
- 8 an order of exclusion because such alien is excludable
- 9 under paragraph 212(a)(3)(B) of this Act (8 U.S.C.
- 10 1182(a)(3)(B)), as amended, he shall be photographed
- 11 and fingerprinted, and shall be advised of the provisions
- 12 of subsection 276(b) of this Act (8 U.S.C. 1326(b)).
- 13 "(4) If no country is willing to receive such an alien,
- 14 the Attorney General may, notwithstanding any other pro-
- 15 vision of law, retain the alien in custody. The Attorney
- 16 General, in coordination with the Secretary of State, shall
- 17 make periodic efforts to reach agreement with other coun-
- 18 tries to accept such an alien and at least every six months
- 19 shall provide to the alien a written report on his efforts.
- 20 Any alien in custody pursuant to this subsection shall be
- 21 released from custody solely at the discretion of the Attor-
- 22 ney General and subject to such conditions as the Attorney
- 23 General shall deem appropriate. The determinations and
- 24 actions of the Attorney General pursuant to this sub-
- 25 section shall not be subject to judicial review, including

- 1 application for a writ of habeas corpus, except for a claim
- 2 by the alien that continued detention violates his rights
- 3 under the Constitution. Jurisdiction over any such chal-
- 4 lenge shall lie exclusively in the United States Court of
- 5 Appeals for the District of Columbia Circuit.
- 6 "(b)(1) Notwithstanding the provisions of subsection
- 7 (a), the Attorney General may hold in abeyance the re-
- 8 moval of an alien who has been ordered removed pursuant
- 9 to this title to allow the trial of such alien on any Federal
- 10 or State criminal charge and the service of any sentence
- 11 of confinement resulting from such a trial.
- 12 "(2) Pending the commencement of any service of a
- 13 sentence of confinement by an alien described in para-
- 14 graph (1), such an alien shall remain in the custody of
- 15 the Attorney General, unless the Attorney General deter-
- 16 mines that temporary release of the alien to the custody
- 17 of State authorities for confinement in a State facility is
- 18 appropriate and would not endanger national security or
- 19 public safety.
- 20 "(3) Following the completion of a sentence of con-
- 21 finement by an alien described in paragraph (1) or follow-
- 22 ing the completion of State criminal proceedings which do
- 23 not result in a sentence of confinement of an alien released
- 24 to the custody of State authorities pursuant to paragraph
- 25 (2), such an alien shall be returned to the custody of the

- 1 Attorney General who shall proceed to carry out the provi-
- 2 sions of subsection (a) concerning removal of the alien.
- 3 "(c) For purposes of section 751 and 752 of title 18,
- 4 United States Code, an alien in the custody of the Attor-
- 5 ney General pursuant to this title shall be subject to the
- 6 penalties provided by those sections in relation to a person
- 7 committed to the custody of the Attorney General by vir-
- 8 tue of an arrest on a charge of felony.
- 9 "(d)(1) An alien in the custody of the Attorney Gen-
- 10 eral pursuant to this title shall be given reasonable oppor-
- 11 tunity to communicate with and receive visits from mem-
- 12 bers of his family, and to contact, retain, and commu-
- 13 nicate with an attorney.
- 14 "(2) An alien in the custody of the Attorney General
- 15 pursuant to this title shall have the right to contact an
- 16 appropriate diplomatic or consular official of the alien's
- 17 country of citizenship or nationality or of any country pro-
- 18 viding representation services therefor. The Attorney Gen-
- 19 eral shall notify the appropriate embassy, mission, or con-
- 20 sular office of the alien's detention.".
- 21 (c) Additional Amendments To INA.—(1) Sub-
- 22 section 106(b) of the Immigration and Nationality Act (8
- 23 U.S.C. 1105a(b)) is amended by adding at the end thereof
- 24 the following sentence: "Jurisdiction to review an order
- 25 entered pursuant to the provisions of section 235(c) of this

- 1 Act concerning an alien excludable under paragraph 3(B)
- 2 of subsection 212(a) (8 U.S.C. 1182(a)), as amended,
- 3 shall rest exclusively in the United States Court of Appeals
- 4 for the District of Columbia Circuit.".
- 5 (2) Section 276(b) of the Immigration and National-
- 6 ity Act (8 U.S.C. 1326(b)) is amended by deleting the
- 7 word "or" at the end of subparagraph (b)(1), by replacing
- 8 the period at the end of subparagraph (b)(2) with a semi-
- 9 colon followed by the word "or", and by adding at the
- 10 end of paragraph (b) the following subparagraph:
- 11 "(3) who has been excluded from the United
- 12 States pursuant to subsection 235(c) of this Act (8
- U.S.C. 1225(c)) because such alien was excludable
- under paragraph 3(B) of subsection 212(a) thereof
- 15 (8 U.S.C. 1182(a)(2)(B)), as amended, or who has
- been removed from the United States pursuant to
- the provisions of title V of the Immigration and Na-
- tionality Act, and who thereafter, without the per-
- mission of the Attorney General, enters the United
- States or attempts to do so shall be fined under title
- 21 18, United States Code, and imprisoned for a period
- of ten years which sentence shall not run concur-
- rently with any other sentence."
- 24 (3) Section 106(a) of the Immigration and National-
- 25 ity Act (8 U.S.C. 1105a(a)) is amended by striking from

1	the end of subparagraph 9 the semicolon and the word
2	"and" and inserting a period in lieu thereof, and by strik-
3	ing subparagraph 10.
4	(d) Effective Date.—The provisions of this Act
5	shall be effective upon enactment, and shall apply to all
6	aliens without regard to the date of entry or attempted
7	entry into the United States.
8	SEC. 202. CHANGES TO THE IMMIGRATION AND NATIONAL-
9	ITY ACT TO FACILITATE REMOVAL OF ALIEN
10	TERRORISTS.
11	(a) Section 212(a)(3)(B) of the Immigration and Na-
12	tionality Act (8 U.S.C. 1182(a)(3)(B)) is amended to read
13	as follows:
14	"(B) Terrorism activities.—
15	"(i) IN GENERAL.—Any alien who—
16	"(I) has engaged in a terrorism
17	activity, or
18	"(II) a consular officer or the At-
19	torney General knows, or has reason
20	to believe, is likely to engage after
21	entry in any terrorism activity (as de-
22	fined in clause (iii)),
23	is excludable. An alien who is a representa-
24	tive of the Palestine Liberation Organiza-
25	tion, or any terrorist organization des-

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ignated by proclamation by the President after he has found such organization to be detrimental to the interest of the United States, is considered, for purposes of this Act, to be engaged in a terrorism activity. As used in clause (B)(i), the term "representative" includes an officer, official, or spokesman of the organization and any person who directs, counsels, commands or induces such organization or its members to engage in terrorism activity. For purposes of subparagraph (3)(B)(i), the determination by the Secretary of State or the Attorney General that an alien is a representative of the organization shall be controlling and shall not be subject to review by any court.

> "(ii) Terrorism activity De-FINED.—As used in this Act, the term "terrorism activity" means any activity which is unlawful under the laws of the place where it is committed (or which, if it had been committed in the United States, would be unlawful under the laws of the

1	United States or any State), and which in-
2	volves any of the following:
3	"(I) The hijacking or sabotage of
4	any conveyance (including an aircraft,
5	vessel, or vehicle).
6	"(II) The seizing or detaining,
7	and threatening to kill, injure, or con-
8	tinue to detain, another individual in
9	order to compel a third person (in-
10	cluding a governmental organization)
11	to do or abstain from doing any act as
12	an explicit or implicit condition for
13	the release of the individual seized or
14	detained.
15	"(III) A violent attack upon an
16	internationally protected person (as
17	defined in section $1116(b)(4)$ of title
18	18, United States Code) or upon the
19	liberty of such a person.
20	"(IV) An assassination.
21	"(V) The use of any—
22	"(aa) biological agent, chem-
23	ical agent, or nuclear weapon or
24	device, or

1	"(bb) explosive, firearm, or
2	other weapon (other than for
3	mere personal monetary gain),
4	with intent to endanger, directly, or
5	indirectly, the safety of one or more
6	individuals or to cause substantial
7	damage to property.
8	"(VI) A threat, attempt, or con-
9	spiracy to do any of the foregoing.
10	"(iii) Engage in terrorism activ-
11	ITY DEFINED.—As used in this Act, the
12	term 'engage in terrorism activity' means
13	to commit, in an individual capacity or as
14	a member of an organization, an act of ter-
15	rorism activity or an act which the actor
16	knows, or reasonably should know, affords
17	material support to any individual, organi-
18	zation, or government which the actor
19	knows or reasonably should know has com-
20	mitted or plans to commit terrorism activ-
21	ity, including any of the following acts:
22	"(I) The preparation or planning
23	of terrorism activity.

1	"(II) The gathering of informa-
2	tion on potential targets for terrorism
3	activity.
4	"(III) The providing of any type
5	of material support, including a safe
6	house, transportation, communica-
7	tions, funds, false documentation or
8	identification, weapons, explosives, or
9	training.
10	"(IV) The soliciting of funds or
11	other things of value for terrorism ac-
12	tivity or for any terrorist organization.
13	"(V) The solicitation of any indi-
14	vidual for membership in a terrorist
15	organization, terrorist government, or
16	to engage in a terrorism activity.
17	"(iv) Terrorist organization de-
18	FINED.—As used in this Act, the term 'ter-
19	rorist organization' means any organiza-
20	tion engaged, or which has a significant
21	subgroup which engages, in terrorism ac-
22	tivity, regardless of any legitimate activi-
23	ties conducted by the organization or its
24	subgroups.

- "(v) Terrorism defined.—As used 1 2 in this Act, the term 'terrorism' means premeditated, politically motivated violence 3 perpetrated against noncombatant 4 gets.". 5 6 (b) Section 241(a)(4)(B) of the Immigration and Nationality Act (8 U.S.C. 1251(a)(4)(B)) is amended to read as follows: 8 "(B) TERRORISM ACTIVITIES.—Any alien who 9 has engaged, is engaged, or at any time after entry 10 11 engages in any terrorism activity (as defined in section 212(a)(3)(B).". 12 (c) Section 291 of the Immigration and Nationality 13 Act (8 U.S.C. 1361) is amended by adding after "custody 14 of the Service." this new sentence: "The limited production authorized by this provision shall not extend to the records of any other agency or department of the Government or to any documents that do not pertain to the respondent's entry.". 19 20
- (d) Section 242(b)(3) of the Immigration and Nation-
- ality Act (8 U.S.C. 1252(b)(3)) is amended by inserting 21
- after "Government" the following: ". In the case of an
- alien who is not lawfully admitted for permanent residence
- and notwithstanding the provisions of any other law, rea-
- sonable opportunity shall not comprehend access to classi-

1	fied information, whether or not introduced in evidence
2	against him. The provisions and requirements of 18
3	U.S.C. 3504 and 50 U.S.C. 1801 et seq. shall not apply
4	in such cases."
5	SEC. 203. ACCESS TO CERTAIN CONFIDENTIAL INS FILES
6	THROUGH COURT ORDER.
7	(a) Section 245A(c)(5) of the Immigration and Na-
8	tionality Act (8 U.S.C. 1255a(c)(5)) is amended by—
9	(1) inserting "(i)" after "except the Attorney
10	General"; and
11	(2) inserting after "Title 13" the following:
12	"and
13	"(ii) may authorize an application to
14	a Federal court of competent jurisdiction
15	for, and a judge of such court may grant,
16	an order authorizing disclosure of informa-
17	tion contained in the application of the
18	alien to be used:
19	"(I) for identification of the alien
20	when there is reason to believe that
21	the alien has been killed or severely
22	incapacitated; or
23	"(II) for criminal law enforce-
24	ment purposes against the alien whose
25	application is to be disclosed if the al-

1	leged criminal activity occurred after
2	the legalization application was filed
3	and such activity poses either an im-
4	mediate risk to life or to national se-
5	curity or would be prosecutable as an
6	aggravated felony, but without regard
7	to the length of sentence that could be
8	imposed on the applicant.".
9	(b)(1) Section 210(b)(5) of the Immigration and Na-
10	tionality Act (8 U.S.C. 1160(b)(5)) is amended by insert-
11	ing ", except as allowed by a court order issued pursuant
12	to paragraph (6) of this subsection" after "consent of the
13	alien".
14	(2) Section 210(b)(6) of the Immigration and Nation-
15	ality Act (8 U.S.C. 1160 (b)(6)) is amended by inserting
16	the following sentence before "Anyone who uses": "Except
17	the Attorney General may authorize an application to a
18	Federal court of competent jurisdiction for, and a judge
19	of such court may grant an order authorizing disclosure
20	of information contained in the application of the alien
21	to be used:
22	"(E) for identification of the alien when
23	there is reason to believe that the alien has
24	been killed or severely incapacitated; or

1	"(F) for criminal law enforcement pur-
2	poses against the alien whose application is to
3	be disclosed if the alleged criminal activity oc-
4	curred after the special agricultural worker ap-
5	plication was filed and such activity poses either
6	an immediate risk to life or to national security
7	or would be prosecutable as an aggravated fel-
8	ony, but without regard to the length of sen-
9	tence that could be imposed on the applicant.".
10	TITLE III—CONTROLS OVER TERRORIST
11	FUND-RAISING
12	SEC. 301. TERRORIST FUND-RAISING PROHIBITED.
13	(a) Chapter 113B of title 18, United States Code,
14	is amended by adding at the end thereof the following new
15	section:
16	"§ 2339B. Fund-raising for terrorist organizations
17	"(a) Findings and Purpose.—
18	"(1) The Congress hereby finds that—
19	"(A) terrorism is a serious and deadly
20	problem which threatens the interests of the
21	United States both overseas and within our ter-
22	ritory;
23	"(B) the Nation's security interests are
24	gravely impacted by terrorist attacks carried
25	out overseas against United States Government

1	facilities and officials, as well as against other
2	American citizens present in foreign countries;
3	"(C) United States foreign policy interests
4	are profoundly affected by terrorist acts over-
5	seas directed against foreign governments and
6	their people;
7	"(D) United States economic interests are
8	significantly impacted by terrorist attacks car-
9	ried out in foreign countries against United
10	States citizens and businesses;
11	"(E) international cooperation is required
12	for an effective response to terrorism, as dem-
13	onstrated by the numerous multilateral conven-
14	tions in force providing universal prosecutive ju-
15	risdiction over persons involved in a variety of
16	terrorist acts, e.g., hostage taking, murder of
17	an internationally protected person, and aircraft
18	piracy and sabotage;
19	"(F) some foreign terrorist organizations,
20	acting through affiliated groups or individuals,
21	raise significant funds within the United States
22	or use the United States as a conduit for their
23	receipt of funds raised in other nations; and
24	"(G) the provision of funds to organiza-
25	tions that engage in terrorism serves to facili-

tate their terrorist endeavors, regardless of whether the funds, in whole or in part, are intended or claimed to be used for non-violent purposes.

- "(2) The purpose of this section is to provide the Federal Government the fullest possible basis, consistent with the Constitution, to prevent persons within the United States or subject to the jurisdiction of the United States from providing funds, directly or indirectly, to foreign organizations, including subordinate or affiliated persons, designated by the President as engaging in terrorism, unless authorized under this section.
- 14 "(b) AUTHORITY.—Notwithstanding any other provi-15 sion of law, the President is authorized, under such regu-16 lations as he may prescribe, to regulate or prohibit—
- "(1) fund-raising or the provision of funds for use by or for the benefit of any foreign organization, including persons assisting such organization in fund-raising, that the President has designated pursuant to subsection (c) as being engaged in terrorism activities, or
- "(2) financial transactions with any such for-eign organization,

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within the United States or by any person subject to the jurisdiction of the United States anywhere. 3 "(c) DESIGNATION.— "(1) Pursuant to the authority granted in sub-5 section (b), the President is authorized to designate any foreign organization based on finding that-6 7 "(A) the organization engages in terrorism 8 activity as defined in section 212(a)(3)(B) of 9 the Immigration and Nationality Act (8 U.S.C. 1182(a)(3)(B); and 10 "(B) the organization's terrorism activities 11 12 threaten the national security, foreign policy, or 13 economy of the United States. "(2) Pursuant to the authority granted in sub-14 15 section (b), the President is also authorized to des-16 ignate persons which are raising funds for, or acting 17 for or on behalf of, any organization designated pur-18 suant to subsection (c)(1) above. 19 "(3) If the President finds that the conditions 20 which were the basis for any designation issued under this subsection have changed in such a man-21 22 ner as to warrant revocation of such designation, or 23 that the national security, foreign relations, or eco-24 nomic interests of the United States so warrant, he

may revoke such designation in whole or in part.

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- "(4) Any designation, or revocation thereof, issued pursuant to this subsection shall be published in the Federal Register and shall become effective immediately on publication.
 - "(5) Any revocation of a designation shall not affect any action or proceeding based on any conduct committed prior to the effective date of such revocation.
 - "(6) Any finding made in any designation issued pursuant to paragraph (1) of this subsection that a foreign organization engages in terrorism activity shall be conclusive. No question concerning the validity of the issuance of such designation may be raised by a defendant in a criminal prosecution as a defense in or as an objection to any trial or hearing if such designation was issued and published in the Federal Register in accordance with this subsection.

"(d) Prohibited Activities.—

"(1) Except as authorized pursuant to the procedures in subsection (e), it shall be unlawful for any person within the United States, or any person subject to the jurisdiction of the United States anywhere, to directly or indirectly, raise, receive or collect on behalf of, or furnish, give, transmit, transfer

or provide funds to or for an organization or person designated by the President under subsection (c), or to attempt to do any of the foregoing.

"(2) It shall be unlawful for any person within the United States or any person subject to the jurisdiction of the United States anywhere, acting for or on behalf of any organization or person designated under subsection (c), (A) to transmit, transfer, or receive any funds raised in violation of subsection (d)(1), or (B) to transmit, transfer or dispose of any funds in which any organization or person designated pursuant to subsection (c) has an interest.

"(e) AUTHORIZED TRANSACTIONS.—

- "(1) The Secretary shall publish regulations, consistent with the provisions of this subsection, setting forth the procedures to be followed by persons seeking to raise or provide funds for an organization designated under subsection (c)(1).
- "(2) Any person within the United States, or any person subject to the jurisdiction of the United States anywhere, who seeks to solicit funds for or to transfer funds to any organization or person designated under subsection (c) shall, regardless of whether it has an agency relationship with the designated organization or person, first obtain a license

- from the Secretary and may thereafter solicit funds or transfer funds to a designated organization or person only as permitted under the terms of a license issued by the Secretary.
 - "(3) The Secretary shall grant a license only after the person establishes to the satisfaction of the Secretary that—
 - "(A) the funds are intended to be used exclusively for religious, charitable, literary, or educational purposes; and
 - "(B) all recipient organizations in any fund-raising chain have effective procedures in place to ensure that the funds (i) will be used exclusively for religious, charitable, literary, or educational purposes, and (ii) will not be used to offset a transfer of funds to be used in terrorist activity.
 - "(4) Any person granted a license shall maintain books and records, as required by the Secretary, that establish the source of all funds it receives, expenses it incurs, and disbursements it makes. Such books and records shall be made available for inspection within two business days of a request by the Secretary. Any person granted a license shall also have an agreement with any recipient organization

1	or person that such organization's or person's books
2	and records, wherever located, must be made avail
3	able for inspection of the Secretary upon a reques-
4	of the Secretary at a place and time agreeable to
5	that organization or person and the Secretary.
6	"(5) The Secretary may also provide by regula
7	tion procedures for the licensing of transactions oth
8	erwise prohibited by this section in cases found by
9	the Secretary to be consistent with the statement of
10	purpose in subsection (a)(2).
11	"(f) Special Requirements for Financial Insti-
12	TUTIONS.—
13	"(1) Except as authorized by the Secretary by
14	means of directives, regulations, or licenses, any fi
15	nancial institution which becomes aware that it has
16	possession of or control over any funds in which ar
17	organization or person designated under subsection
18	(c) has an interest, shall—
19	"(A) retain possession of or maintain con
20	trol over such funds; and
21	"(B) report to the Secretary the existence
22	of such funds in accordance with the regula
23	tions prescribed by the Secretary.
24	"(2) Any financial institution that fails to re

port to the Secretary the existence of such funds

- shall be subject to a civil penalty of \$250 per day for each day that it fails to report to the Secretary—
- "(A) in the case of funds being possessed or controlled at the time of the designation of the organization or person, within ten days after the designation; and
- 6 "(B) in the case of funds whose possession 9 of or control over arose after the designation of 10 the organization or person, within ten days 11 after the financial institution obtained posses-12 sion of or control over the funds.
- 12 "(g) Investigations.—Any investigation emanating 13 from a possible violation of this section, or of any license, 14 15 order, or regulation issued pursuant to this section, shall be conducted by the Attorney General, except that inves-16 tigations relating to (1) a licensee's compliance with the terms of a license issued by the Secretary pursuant to subsection (e) of this section, (2) a financial institution's compliance with the requirements of subsection (f) of this section, and (3) civil penalty proceedings authorized pursuant to subsection (i) of this section, shall be conducted in coordination with the Attorney General by the office within the Department of the Treasury responsible for licensing and civil penalty proceedings authorized by this section.

- 1 Any evidence of a criminal violation of this section arising
- 2 in the course of an investigation by the Secretary or any
- 3 other Federal agency shall be referred immediately to the
- 4 Attorney General for further investigation. The Attorney
- 5 General shall timely notify the Secretary of any action
- 6 taken on referrals from the Secretary, and may refer in-
- 7 vestigations to the Secretary for remedial licensing or civil
- 8 penalty action.
- 9 "(h) RECORDKEEPING AND REPORTING; CIVIL PRO-
- 10 CEDURES.—
- 11 "(1) Notwithstanding any other provision of 12 law, in exercising the authorities granted by this sec-
- tion, the Secretary and the Attorney General may
- require any person to keep a full record of, and to
- furnish under oath, in the form of reports or other-
- wise, complete information relative to any act or
- transaction referred to in this section either before,
- during, or after the completion thereof, or relative to
- any funds referred to in this section, or as may be
- 20 necessary to enforce the terms of this section. In any
- case in which a report by a person could be required
- 22 under this subsection, the Secretary or the Attorney
- General may require the production of any books of
- account, records, contracts, letters, memoranda, or
- other papers or documents, whether maintained in

- hard copy or electronically, in the control or custodyof such person.
 - "(2) Compliance with any regulation, instruction, or direction issued under this section shall to the extent thereof be a full acquittance and discharge for all purposes of the obligation of the person making the same. No person shall be held liable in any court for or with respect to anything done or omitted in good faith in connection with the administration of, or pursuant to and in reliance on, this section, or any regulation, instruction, or direction issued under this section.
 - "(3) In carrying out their function under this section, the Secretary and the Attorney General may hold hearings, sign and issue subpoenas, administer oaths, examine witnesses, and receive evidence.
 - "(4) In the case of contumacy by, or refusal to obey a subpoena issued to, any person, the Attorney General may invoke the aid of any court of the United States within the jurisdiction of which the investigation is carried on or of which the subpoenaed person is an inhabitant, or in which the subpoenaed person carries on business or may be found, to compel compliance with the subpoena. The court may issue an order requiring the subpoenaed person to

appear before the agency issuing the subpoena, or other order or direction, to produce records, if so ordered, or to give testimony touching the matter under investigation. Any failure to obey the order of the court may be punished by the court as a contempt thereof. All process in any such case may be served in any judicial district in which such person may be found.

"(i) PENALTIES.—

- "(1) Any person who knowingly violates subsection (d) shall be fined under this title, or imprisoned for up to ten years, or both.
- "(2)(A) Any person who fails to maintain or to make available to the Secretary upon his request or demand the books or records required by subsection (e), or by regulations promulgated thereunder, shall be subject to a civil penalty of \$50,000 or twice the amount of money which would have been documented had the books and records been properly maintained, whichever is greater.
- "(B) Any person who fails to take the actions required of financial institutions pursuant to subsection (f)(1), or by regulations promulgated thereunder, shall be subject to a civil penalty of \$50,000 per violation, or twice the amount of money of which

- the financial institution was required to retain possession or control, whichever is greater.
 - "(C) Except as otherwise specified in this section, any person who violates any license, order, direction, or regulation issued pursuant to this section shall be subject to a civil penalty of \$50,000 per violation, or twice the value of the violation, whichever is greater.
 - "(3) Any person who intentionally fails to maintain or to make available to the Secretary the books or records required by subsection (e), or by regulations promulgated thereunder, shall be fined under this title, or imprisoned for up to five years, or both.
 - "(4) Any organization convicted of an offense under (h) (1) or (3) of this section shall, upon conviction, forfeit any charitable designation it might have received under the Internal Revenue Code.

"(j) Injunction.—

"(1) Whenever it appears to the Secretary or the Attorney General that any person is engaged in, or is about to engage in, any act which constitutes, or would constitute, a violation of this section, the Attorney General may initiate civil action in a district court of the United States to enjoin such violation.

- "(2) A proceeding under this subsection is governed by the Federal Rules of Civil Procedure, except that, if an indictment has been returned against the respondent, discovery is governed by the Federal
- 5 Rules of Criminal Procedure.
- 6 "(k) Extraterritorial Jurisdiction.—There is 7 extraterritorial Federal jurisdiction over an offense under 8 this section.
- 9 "(l) Classified Information in Civil Proceed-10 ings Brought by the United States.—
- 11 "(1) DISCOVERY OF CLASSIFIED INFORMATION BY DEFENDANTS.—A court, upon a sufficient show-12 ing, may authorize the United States to delete speci-13 fied items of classified information from documents 14 to be introduced into evidence and/or made available 15 to the defendant through discovery under the Fed-16 17 eral Rules of Civil Procedure, to substitute a sum-18 mary of the information for such classified docu-19 ments, or to substitute a statement admitting relevant facts that the classified information would 20 tend to prove. The court shall permit the United 21 22 States to make a request for such authorization in the form of a written statement to be inspected by 23 24 the court alone. If the court enters an order grant-25 ing relief following such an ex parte showing, the en-

tire text of the statement of the United States shall be sealed and preserved in the records of the court to be made available to the appellate court in the event of an appeal. If the court enters an order denying relief to the United States under this provision, the United States may take an immediate, interlocutory appeal in accordance with the provisions of paragraph (3) of this subsection. In the event of such an appeal, the entire text of the underlying written statement of the United States, together with any transcripts of arguments made ex parte to the court in connection therewith, shall be maintained under seal and delivered to the appellate court.

"(2) Introduction of classified information; precautions by court.—

"(A) EXHIBITS.—The United States, in order to prevent unnecessary or inadvertent disclosure of classified information in a civil trial or other proceeding brought by the United States under this section, may petition the court ex parte to admit, in lieu of classified writings, recordings or photographs, one or more of the following: (i) copies of those items from which classified information has been de-

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leted, (ii) stipulations admitting relevant facts that specific classified information would tend to prove, or (iii) a summary of the specific classified information. The court shall grant such a motion of the United States if it finds that the redacted item, stipulation, or summary will provide the defendant with substantially the same ability to make his defense as would disclosure of the specific classified information.

"(B) Taking of trial testimony.—During the examination of a witness in any civil proceeding brought by the United States under this section, the United States may object to any question or line of inquiry that may require the witness to disclose classified information not previously found to be admissible. Following such an objection, the court shall take suitable action to determine whether the response is admissible and, in doing so, shall take precautions to guard against the compromise of any classified information. Such action may include permitting the United States to provide the court, ex parte, with a proffer of the witness's response to the question or line of inquiry, and requiring the defendant to provide the court

with a proffer of the nature of the information he seeks to elicit.

"(C) APPEAL.—If the court enters an order denying relief to the United States under this subsection, the United States may take an immediate interlocutory appeal in accordance with paragraph (3) of this subsection.

"(3) Interlocutory appeal.—

"(A) An interlocutory appeal by the United States shall lie to a court of appeals from a decision or order of a district court authorizing the disclosure of classified information, imposing sanctions for nondisclosure of classified information, or refusing a protective order sought by the United States to prevent the disclosure of classified information.

"(B) An appeal taken pursuant to this section either before or during trial shall be expedited by the court of appeals. Prior to trial, an appeal shall be taken within ten days after the decision or order appealed from and the trial shall not commence until the appeal is resolved. If an appeal is taken during trial, the trial court shall adjourn the trial until the appeal is resolved and the court of appeals (1) shall hear

argument on such appeal within four days of the adjournment of the trial, (2) may dispense with written briefs other than the supporting materials previously submitted to the trial court, (3) shall render its decision within four days of argument on appeal, and (4) may dispense with the issuance of a written opinion in rendering its decision. Such appeal and decision shall not affect the right of the defendant, in a subsequent appeal from a final judgment, to claim as error reversal by the trial court on remand of a ruling appealed from during trial.

"(4) Nothing in this subsection shall prevent the United States from seeking protective orders and/or asserting privileges ordinarily available to the United States to protect against the disclosure of classified information, including the invocation of the military and State secrets privilege.

19 "(m) Definitions.—As used in this section, the 20 term—

"(1) 'classified information' means any information or material that has been determined by the United States Government pursuant to an Executive order, statute, or regulation, to require protection against unauthorized disclosure for reasons of na-

tional security and any restricted data, as defined in 1 2 paragraph r. of section 11 of the Atomic Energy Act of 1954 (42 U.S.C. 2014(y)); 3 "(2) 'financial institution' has the meaning prescribed in section 5312(a)(2) of title 31, United 5 States Code, including any regulations promulgated 6 7 thereunder: "(3) 'funds' includes coin or currency of the 8 United States or any other country, traveler's 9 10 checks, personal checks, bank checks, money orders, stocks, bonds, debentures, drafts, letters of credit, 11 any other negotiable instrument, and any electronic 12 13 representation of any of the foregoing; 14 "(4) 'national security' means the national de-15 fense and foreign relations of the United States; "(5) 'person' includes an individual, partner-16 17 ship, association, group, corporation, or other orga-18 nization; 19 'Secretary' means the Secretary of the 20 Treasury; and 21 "(7) 'United States', when used in a geographi-

cal sense, includes all commonwealths, territories,

and possessions of the United States.".

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- 1 (b) TECHNICAL AMENDMENT.—The analysis for
- 2 chapter 113B of title 18, United States Code, is amended
- 3 by adding at the end thereof the following:

"2339B. Fund-raising for terrorist organizations".

- 4 (c) Section 212(a)(3)(B)(i) of the Immigration and
- 5 Nationality Act (8 U.S.C. 1182(a)(3)(B)(i)), as amended
- 6 by section 202(a) of this Act, is further amended by in-
- 7 serting after the phrase "Palestine Liberation Organiza-
- 8 tion" the following: ", an organization designated by the
- 9 President under section 2339B of title 18, United States
- 10 Code".
- (d) The provisions of section 2339B(k) of title 18,
- 12 United States Code (relating to classified information in
- 13 civil proceedings brought by the United States), shall also
- 14 be applicable to civil proceedings brought by the United
- 15 States under the International Emergency Economic Pow-
- 16 ers Act (50 U.S.C. 1701 et seq.).

17 TITLE IV—CONVENTION ON THE

18 MARKING OF PLASTIC EXPLOSIVES

- 19 SEC. 401. SHORT TITLE.
- This title may be cited as the "Marking of Plastic
- 21 Explosives for Detection Act.".
- 22 SEC. 402. FINDINGS AND PURPOSES.
- 23 (a) FINDINGS.—The Congress finds that—

- 1 (1) plastic explosives were used by terrorists in 2 the bombings of Pan Am flight 103 in December 3 1988 and UTA flight 772 in September 1989;
 - (2) plastic explosives can be used with little likelihood of detection for acts of unlawful interference with civil aviation, maritime navigation, and other modes of transportation;
 - (3) the criminal use of plastic explosives places innocent lives in jeopardy, endangers national security, affects domestic tranquillity, and gravely affects interstate and foreign commerce;
 - (4) the marking of plastic explosives for the purpose of detection would contribute significantly to the prevention and punishment of such unlawful acts; and
 - (5) for the purpose of deterring and detecting such unlawful acts, the Convention on the Marking of Plastic Explosives for the Purpose of Detection, Done at Montreal on 1 March 1991, requires each contracting State to adopt appropriate measures to ensure that plastic explosives are duly marked and controlled.
- 23 (b) Purpose.—The purpose of this Act is to fully 24 implement the Convention on the Marking of Plastic Ex-

- 1 plosives for the Purpose of Detection, Done at Montreal
- 2 on 1 March 1991.
- 3 SEC. 403. DEFINITIONS.
- 4 Section 841 of title 18, United States Code, is
- 5 amended by adding at the end the following new sub-
- 6 sections:
- 7 "(o) 'Convention on the Marking of Plastic Explo-
- 8 sives' means the Convention on the Marking of Plastic Ex-
- 9 plosives for the Purpose of Detection, Done at Montreal
- 10 on 1 March 1991.
- 11 "(p) 'Detection agent' means any one of the sub-
- 12 stances specified in this subsection when introduced into
- 13 a plastic explosive or formulated in such explosive as a
- 14 part of the manufacturing process in such a manner as
- 15 to achieve homogeneous distribution in the finished explo-
- 16 sive, including—
- 17 "(1) Ethylene glycol dinitrate (EGDN),
- $C_2H_4(NO_3)_2$, molecular weight 152, when the mini-
- mum concentration in the finished explosive is 0.2
- 20 percent by mass;
- 21 "(2) 2,3-Dimethyl-2,3-dinitrobutane (DMNB),
- $c_6H_{12}(NO_2)_2$, molecular weight 176, when the mini-
- mum concentration in the finished explosive is 0.1
- 24 percent by mass;

1	"(3) Para-Mononitrotoluene (p-MNT),
2	$C_7H_7NO_2$, molecular weight 137, when the minimum
3	concentration in the finished explosive is 0.5 percent
4	by mass;
5	"(4) Ortho-Mononitrotoluene (o-MNT),
6	$C_7H_7NO_2$, molecular weight 137, when the minimum
7	concentration in the finished explosive is 0.5 percent
8	by mass; and
9	"(5) any other substance in the concentration
10	specified by the Secretary, after consultation with
11	the Secretary of State and the Secretary of Defense,
12	which has been added to the table in part 2 of the
13	Technical Annex to the Convention on the Marking
14	of Plastic Explosives.
15	"(q) 'Plastic explosive' means an explosive material
16	in flexible or elastic sheet form formulated with one or
17	more high explosives which in their pure form have a
18	vapor pressure less than $10-4$ Pa at a temperature of
19	25°C. , is formulated with a binder material, and is as a
20	mixture malleable or flexible at normal room tempera-
21	ture.''.

- 1 SEC. 404. REQUIREMENT OF DETECTION AGENTS FOR
- 2 **PLASTIC EXPLOSIVES.**
- 3 Section 842 of title 18, United States Code, is
- 4 amended by adding after subsection (k) the following new
- 5 subsections:
- 6 "(l) It shall be unlawful for any person to manufac-
- 7 ture any plastic explosive which does not contain a detec-
- 8 tion agent.
- 9 "(m)(1) it shall be unlawful for any person to import
- 10 or bring into the United States, or export from the United
- 11 States, any plastic explosive which does not contain a de-
- 12 tection agent.
- "(2) This subsection does not apply to the importa-
- 14 tion or bringing into the United States, or the exportation
- 15 from the United States, of any plastic explosive which was
- 16 imported, brought into, or manufactured in the United
- 17 States prior to the effective date of the Marking of Plastic
- 18 Explosives for Detection Act by or on behalf of any agency
- 19 of the United States performing military or police func-
- 20 tions (including any military Reserve component) or by or
- 21 on behalf of the National Guard of any State, not later
- 22 than fifteen years after the date of entry into force of the
- 23 Convention on the Marking of Plastic Explosives, with re-
- 24 spect to the United States.

- 1 "(n)(1) It shall be unlawful for any person to ship,
- 2 transport, transfer, receive, or possess any plastic explo-
- 3 sive which does not contain a detection agent.
- 4 "(2) This subsection does not apply to—
- "(A) the shipment, transportation, transfer, receipt, or possession of any plastic explosive, which was imported, brought into, or manufactured in the United States prior to the effective date of this Act by any person during a period not exceeding three

years after the effective date of this Act; or

- "(B) the shipment, transportation, transfer, receipt, or possession of any plastic explosive, which was imported, brought into, or manufactured in the United States prior to the effective date of this Act by or on behalf of any agency of the United States performing a military or police function (including any military reserve component) or by or on behalf of the National Guard of any State, not later than fifteen years after the date of entry into force of the Convention on the Marking of Plastic Explosives, with respect to the United States.
- "(o) It shall be unlawful for any person, other than an agency of the United States (including any military reserve component) or the National Guard of any State, possessing any plastic explosive on the effective date of this

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- 1 Act, to fail to report to the Secretary within one hundred
- 2 twenty days from the effective date of this Act the quan-
- 3 tity of such explosives possessed, the manufacturer or im-
- 4 porter, any marks of identification on such explosives, and
- 5 such other information as the Secretary may by regula-
- 6 tions prescribe.".

7 SEC. 405. CRIMINAL SANCTIONS.

- 8 Section 844(a) of title 18, United States Code, is
- 9 amended to read as follows:
- 10 "(a) Any person who violates subsections (a) through
- 11 (i) or (1) through (o) of section 842 of this chapter shall
- 12 be fined under this title or imprisoned not more than ten
- 13 years, or both.".
- 14 SEC. 406. EXCEPTIONS.
- 15 Section 845 of title 18, United States Code, is
- 16 amended—
- 17 (1) in subsection (a), by inserting "(l), (m), (n),
- or (o) of section 842 and subsections" after "sub-
- 19 sections":
- 20 (2) by adding at the end of subsection (a)(1)
- "and which pertains to safety"; and
- 22 (3) by adding at the end the following new sub-
- 23 section:
- 24 "(c) It is an affirmative defense against any proceed-
- 25 ing involving sections 842 (l) through (o) if the proponent

- proves by a preponderance of the evidence that the plastic explosive—

 (1) consisted of a small amount of plastic explosive intended for and utilized solely in lawful—

 (A) research, development, or testing of new or modified explosive materials;

 (B) training in explosives detection or development or testing of explosives detection
 - "(C) forensic science purposes; or

equipment; or

"(2) was plastic explosive which, within three years after the date of entry into force of the Convention on the Marking of Plastic Explosives, with respect to the United States, will be or is incorporated in a military device within the territory of the United States and remains an integral part of such military device, or is intended to be, or is incorporated in, and remains an integral part of a military device that is intended to become, or has become, the property of any agency of the United States performing military or police functions (including any military reserve component) or the National Guard of any State, wherever such device is located. For purposes of this subsection, the term 'military device' includes, but is not restricted to,

- shells, bombs, projectiles, mines, missiles, rockets,
- 2 shaped charges, grenades, perforators, and similar
- devices lawfully manufactured exclusively for mili-
- 4 tary or police purposes.".

5 SEC. 407. INVESTIGATIVE AUTHORITY.

- 6 Section 846 of title 18, United States Code, is
- 7 amended—
- 8 (1) by inserting in the last sentence before the
- 9 "subsection" the phrase "subsection (m) or (n) of
- section 842 or;", and
- 11 (2) by adding at the end the following: "The
- 12 Attorney General shall exercise authority over viola-
- tions of subsection (m) or (n) of section 842 only
- when they are committed by a member of a terrorist
- or revolutionary group. In any matter involving a
- terrorist or revolutionary group or individual, as de-
- termined by the Attorney General, the Attorney
- General shall have primary investigative responsibil-
- ity and the Secretary shall assist the Attorney Gen-
- 20 eral as requested.".

21 SEC. 408. EFFECTIVE DATE.

- The amendments made by this title shall take effect
- 23 one year after the date of the enactment of this Act.

TITLE V—NUCLEAR MATERIALS 1 2 SEC. 501. EXPANSION OF NUCLEAR MATERIALS PROHIBI-3 TIONS. (a) (1) FINDINGS.—The Congress finds and declares: (A) Nuclear materials, including byproduct ma-6 terials, can be used to create radioactive dispersal 7 devices which are capable of causing serious bodily injury as well as substantial damage to property and 8 the environment. 9 (B) The potential use of nuclear materials, in-10 11 cluding byproduct materials, enhances the threat 12 posed by terrorist activities and thereby has a greater effect on the security interests of the United 13 14 States. 15 (C) Due to the widespread hazards presented by the threat of nuclear contamination, as well as 16 17 nuclear bombs, the United States has a strong inter-18 est in assuring that persons who are engaged in the 19 illegal acquisition and use of nuclear materials, in-20 cluding byproduct materials, are prosecuted for their offenses. 21 22 (D) The threat that nuclear materials will be obtained and used by terrorist and other criminal or-23 24 ganizations has increased substantially since the en-

actment in 1982 of the legislation which imple-

- mented the Convention on the Physical Protection of
 Nuclear Material, codified at section 831 of title 18,
 United States Code.
 - (E) The successful efforts to obtain agreements from other countries to dismantle nuclear weapons have resulted in increased packaging and transportation of nuclear materials, thereby decreasing the security of such materials by increasing the opportunity for unlawful diversion and theft.
 - (F) The illicit trafficking in the relatively more common, commercially available and usable nuclear and byproduct materials poses a potential to cause significant loss of life and/or environmental damage.
 - (G) Reported trafficking incidents in the early 1990's suggest that the individuals involved in trafficking these materials from Eurasia and Eastern Europe frequently conducted their black market sales of these materials within the Federal Republic of Germany, the Baltic States, and to a lesser extent in the Middle European countries.
 - (H) The international community has become increasingly concerned over the illegal possession of nuclear and nuclear byproduct materials.
 - (I) The potentially disastrous ramifications of increased access to nuclear and nuclear byproduct

- materials pose such a significant future threat that the United States must use all lawful methods available to combat the illegal use of such materials.
 - (J) The United States has an interest in encouraging United States corporations to do business in the countries which comprised the former Soviet Union, as well as in other developing democracies; protection of such United States corporations from threats created by the unlawful use of nuclear materials is important to the success of the effort to encourage such business ventures, and to further the foreign relations and commerce of the United States.
 - (K) The nature of nuclear contamination is such that it may affect the health, environment, and property of United States nationals even if the acts which constitute the illegal activity occur outside the territory of the United States, and are primarily directed toward non-United States nationals.
 - (L) There is presently no Federal criminal statute which provides adequate protection to United States interests from non-weapons grade, yet hazardous radioactive material, and from the illegal diversion of nuclear materials which are held for other than peaceful purposes.

1	(2) Purpose.—The purpose of the Act is to provide
2	Federal law enforcement the necessary tools and fullest
3	possible basis allowed under the Constitution of the
4	United States to combat the threat of nuclear contamina-
5	tion and proliferation which may result from illegal posses-
6	sion and use of radioactive materials.
7	(b) Expansion of Scope and Jurisdictional
8	BASES.—Section 831 of title 18, United States Code, is
9	amended by—
10	(1) in subsection (a), striking "nuclear mate-
11	rial" each time it appears and inserting each time
12	"nuclear material or nuclear byproduct material";
13	(2) in subsection (a)(1)(A), inserting "or the
14	environment" after "property";
15	(3) amending subsection (a)(1)(B) to read as
16	follows:
17	"(B)(i) circumstances exist which are likely
18	to cause the death of or serious bodily injury to
19	any person or substantial damage to property
20	or the environment; or (ii) such circumstances
21	are represented to the defendant to exist;";
22	(4) in subsection (a)(6), inserting "or the envi-
23	ronment" after "property";
24	(5) amending subsection (c)(2) to read as fol-
25	lows:

1	"(2) an offender or a victim is a national of the
2	United States or a United States corporation or
3	other legal entity;'';
4	(6) in subsection (c)(3), striking "at the time of
5	the offense the nuclear material is in use, storage,
6	or transport, for peaceful purposes, and";
7	(7) striking "or" at the end of subsection
8	(c)(3);
9	(8) in subsection (c)(4), striking "nuclear mate-
10	rial for peaceful purposes" and inserting "nuclear
11	material or nuclear byproduct material";
12	(9) striking the period at the end of subsection
13	(c)(4) and inserting "; or";
14	(10) adding at the end of subsection (c) a new
15	paragraph as follows:
16	"(5) the governmental entity under subsection
17	(a)(5) is the United States or the threat under sub-
18	section (a)(6) is directed at the United States.";
19	(11) in subsection $(f)(1)(A)$, striking "with an
20	isotopic concentration not in excess of 80 percent
21	plutonium 238'';
22	(12) inserting at the beginning of subsection
23	(f)(1)(C) "enriched uranium, defined as";
24	(13) redesignating subsections $(f)(2)-(4)$ as
25	(f)(3)-(5);

1	(14) inserting after subsection $(f)(1)$ the follow-
2	ing new paragraph:
3	"(2) the term 'nuclear byproduct material"
4	means any material containing any radioactive iso-
5	tope created through an irradiation process in the
6	operation of a nuclear reactor or accelerator;";
7	(15) striking "and" at the end of subsection
8	(f)(4), as redesignated;
9	(16) striking the period at the end of subsection
10	(f)(5), as redesignated, and inserting a semicolon;
11	and
12	(17) adding at the end of subsection (f) the fol-
13	lowing new paragraphs:
14	"(6) the term 'national of the United States'
15	has the meaning prescribed in section $101(a)(22)$ of
16	the Immigration and Nationality Act (8 U.S.C.
17	1101(a)(22)); and
18	"(7) the term 'United States corporation or
19	other legal entity' means any corporation or other
20	entity organized under the laws of the United States
21	or any State, district, commonwealth, territory or
22	possession of the United States.".

1 TITLE VI—PROCEDURAL AND TECHNICAL

2 **CORRECTIONS AND IMPROVEMENTS**

- 3 SEC. 601. CORRECTION TO MATERIAL SUPPORT PROVI-
- 4 SION.
- 5 Section 120005 of Public Law 103–322, September
- 6 13, 1994, is amended to read at the time of its enactment
- 7 on September 13, 1994, as follows:
- 8 "(a) Offense.—Chapter 113A of title 18, United
- 9 States Code, is amended by adding the following new sec-
- 10 tion:

11 "§ 2339A. Providing material support to terrorists

- 12 "(a) Definition.—In this section, 'material support
- 13 or resources' means currency or other financial securities,
- 14 financial services, lodging, training, safehouses, false doc-
- 15 umentation or identification, communications equipment,
- 16 facilities, weapons, lethal substances, explosives, person-
- 17 nel, transportation, and other physical assets, but does not
- 18 include humanitarian assistance to persons not directly in-
- 19 volved in such violations.
- 20 "(b) Offense.—A person who, within the United
- 21 States, provides material support or resources or conceals
- 22 or disguises the nature, location, source, or ownership of
- 23 material support or resources, knowing or intending that
- 24 they are to be used in preparation for, in carrying out,
- 25 a violation of section 32, 37, 351, 844(f) or (i), 1114,

- 1 1116, 1203, 1361, 1363, 1751, 2280, 2281, 2332, or
- 2 2332a of this title or section 46502 of title 49, or in prepa-
- 3 ration for or carrying out the concealment or an escape
- 4 from the commission of any such violation, shall be fined
- 5 under this title, imprisoned not more than ten years, or
- 6 both.".

7 SEC. 602. EXPANSION OF WEAPONS OF MASS DESTRUCTION

- 8 STATUTE.
- 9 Section 2332a of title 18, United States Code, is
- 10 amended by—
- 11 (1) in subsection (a), inserting "threatens," be-
- fore "attempts or conspires to use, a weapon of
- mass destruction";
- 14 (2) by redesignating subsection (b) as sub-
- section (c); and
- 16 (3) by adding the following new subsection:
- 17 "(b) Any national of the United States who outside
- 18 of the United States uses, or threatens, attempts or con-
- 19 spires to use, a weapon of mass destruction shall be im-
- 20 prisoned for any term of years or for life, and if death
- 21 results, shall be punished by death or imprisonment for
- 22 any term of years or for life.".

1	SEC. 603. ADDITION OF TERRORIST OFFENSES TO THE
2	RICO STATUTE.
3	(a) Section 1961(1)(B) of title 18 of the United
4	States Code is amended by—
5	(1) inserting after "Section" the following: "32
6	(relating to the destruction of aircraft), section 37
7	(relating to violence at international airports), sec-
8	tion 115 (relating to influencing, impeding, or retali-
9	ating against a Federal official by threatening or in-
10	juring a family member), section";
11	(2) inserting after "section 224 (relating to
12	sports bribery)," the following: "section 351 (relat-
13	ing to Congressional or Cabinet officer assassina-
14	tion),'';
15	(3) inserting after "section 664 (relating to em-
16	bezzlement from pension and welfare funds)," the
17	following: "section 831 (relating to prohibited trans-
18	actions involving nuclear materials), section 844 (f)
19	or (i) (relating to destruction by explosives or fire of
20	government property or property affecting interstate
21	or foreign commerce),'';
22	(4) inserting after "sections 891–894 (relating
23	to extortionate credit transactions)," the following:
24	"section 956 (relating to conspiracy to kill, kidnap,
25	maim, or injure certain property in a foreign coun-
26	try),'';

- the transmission of gambling information)," the following: "section 1111 (relating to murder), section 1114 (relating to murder of United States law enforcement officials), section 1116 (relating to murder of der of foreign officials, official guests, or internationally protected persons), section 1203 (relating to hostage taking),";
 - (6) inserting after "section 1344 (relating to financial institution fraud)," the following: "section 1361 (relating to willful injury of government property within the special maritime and territorial jurisdiction),";
 - (7) inserting after "section 1513 (relating to retaliating against a witness, victim, or an informant)," the following: "section 1751 (relating to Presidential assassination),";
 - (8) inserting after "section 1958 (relating to use of interstate commerce facilities in the commission of murder-for-hire)," the following: "section 2280 (relating to violence against maritime navigation), section 2281 (relating to violence against maritime fixed platforms),"; and
- 24 (9) inserting after "2321 (relating to traffick-25 ing in certain motor vehicles or motor vehicle

- parts)," the following: "section 2332 (relating to ter-
- 2 rorist acts abroad against United States nationals),
- 3 section 2332a (relating to use of weapons of mass
- 4 destruction), section 2332b (relating to acts of ter-
- 5 rorism transcending national boundaries), section
- 6 2339A (relating to providing material support to ter-
- 7 rorists),".
- 8 (b) Section 1961(1) of title 18 of the United States
- 9 Code is amended by striking "or" before "(E)", and in-
- 10 serting at the end thereof the following: "or (F) section
- 11 46502 of title 49, United States Code;".
- 12 SEC. 604. ADDITION OF TERRORISM OFFENSES TO THE
- 13 MONEY LAUNDERING STATUTE.
- 14 (a) Section 1956(c)(7)(B)(ii) of title 18, United
- 15 States Code, is amended by striking "or extortion;" and
- 16 inserting "extortion, murder, or destruction of property by
- 17 means of explosive or fire;".
- 18 (b) Section 1956(c)(7)(D) of title 18, United States
- 19 Code, is amended by—
- 20 (1) inserting after "an offense under" the fol-
- lowing: "section 32 (relating to the destruction of
- aircraft), section 37 (relating to violence at inter-
- 23 national airports), section 115 (relating to influenc-
- ing, impeding or retaliating against a Federal offi-
- cial by threatening or injuring a family member),";

- 1 (2) inserting after "section 215 (relating to 2 commissions or gifts for procuring loans)," the fol-3 lowing: "section 351 (relating to Congressional or 4 Cabinet officer assassination),";
 - (3) inserting after "section 798 (relating to espionage)," the following: "section 831 (relating to prohibited transactions involving nuclear materials), section 844 (f) or (i) (relating to destruction by explosives or fire of Government property or property affecting interstate or foreign commerce),";
 - (4) inserting after "section 875 (relating to interstate communications)," the following: "section 956 (relating to conspiracy to kill, kidnap, maim, or injure certain property in a foreign country),";
 - (5) inserting after "section 1032 (relating to concealment of assets from conservator, receiver, or liquidating agent of financial institution)," the following: "section 1111 (relating to murder), section 1114 (relating to murder of United States law enforcement officials), section 1116 (relating to murder of foreign officials, official guests, or internationally protected persons),";
 - (6) inserting after "section 1203 (relating to hostage taking)" the following: "section 1361 (relating to willful injury of Government property), sec-

1	tion 1363 (relating to destruction of property within
2	the special maritime and territorial jurisdiction),";
3	(7) inserting after "section 1708 (relating to
4	theft from the mail" the following:"), section 1751
5	(relating to Presidential assassination),";
6	(8) inserting after "2114 (relating to bank and
7	postal robbery and theft)," the following: "section
8	2280 (relating to violence against maritime naviga-
9	tion), section 2281 (relating to violence against mar-
10	itime fixed platforms),"; and
11	(9) striking "of this title" and inserting the fol-
12	lowing: "section 2332 (relating to terrorist acts
13	abroad against United States nationals), section
14	2332a (relating to use of weapons of mass destruc-
15	tion), section 2332b (relating to international terror-
16	ist acts transcending national boundaries), 2339A
17	(relating to providing material support to terrorists)
18	of this title, section 46502 of title 49, United States
19	Code,''.
20	SEC. 605. AUTHORIZATION FOR INTERCEPTIONS OF COM-
21	MUNICATIONS IN CERTAIN TERRORISM RE-
22	LATED OFFENSES.
23	(a) Section 2516(1) of title 18, United States Code,
24	is amended by—

1	(1) striking ''and'' at the end of subparagraph
2	(n);
3	(2) redesignating subparagraph (o) as subpara-
4	graph (q); and
5	(3) inserting these two new paragraphs after
6	paragraph (n):
7	"(o) any violation of section 956 or section 960 of
8	title 18, United States Code (relating to certain actions
9	against foreign nations);
10	"(p) any violation of section 46502 of title 49, United
11	States Code; and".
12	(b) Section 2516(1)(c) of title 18, United States
13	Code, is amended by inserting before "or section 1992 (re-
14	lating to wrecking trains)" the following: "section 2332
15	(relating to terrorist acts abroad), section 2332a (relating
16	to weapons of mass destruction, section 2332b (relating
17	to acts of terrorism transcending national boundaries),
18	section 2339A (relating to providing material support to
19	terrorists), section 37 (relating to violence at international
20	airports),".
21	SEC. 606. CLARIFICATION OF MARITIME VIOLENCE JURIS-
22	DICTION.
23	Section 2280(B)(1)(A) of title 18, United States
24	Code, is amended by—

1	(1) in clause (ii), striking "and the activity is
2	not prohibited as a crime by the State in which the
3	activity takes place"; and
4	(2) in clause (iii), striking "the activity takes
5	place on a ship flying the flag of a foreign country
6	or outside of the United States,".
7	SEC. 607. EXPANSION OF FEDERAL JURISDICTION OVER
8	BOMB THREATS.
9	Section 844(e) of title 18, United States Code, is
10	amended by—
11	(1) inserting "(1)" before "Whoever"; and
12	(2) adding at the end thereof this new para-
13	graph:
14	"(2) Whoever willfully makes any threat, or
15	maliciously conveys false information knowing the
16	same to be false, concerning an attempt or alleged
17	attempt being made, or to be made to violate sub-
18	sections (f) or (i) of this section or section 81 of this
19	title shall be fined under this title or imprisoned for
20	not more than five years, or both.
21	SEC. 608. INCREASED PENALTY FOR EXPLOSIVE CONSPIR-
22	ACIES.
23	Section 844 of title 18, United States Code, is
24	amended by adding at the end the following new sub-
25	section:

1 "(n) Except as otherwise provided in this section,	ided in this section,	rovided in	therwise	pt as) Except	"(n)	1
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- 2 person who conspires to commit any offense defined in this
- 3 chapter shall be subject to the same penalties (other than
- 4 the penalty of death) as those prescribed for the offense
- 5 the commission of which was the object of the conspir-
- 6 acy.".
- 7 SEC. 609. AMENDMENT TO INCLUDE ASSAULTS, MURDERS,
- 8 AND THREATS AGAINST FORMER FEDERAL
- 9 OFFICIALS ON ACCOUNT OF THE PERFORM-
- 10 ANCE OF THEIR OFFICIAL DUTIES.
- 11 Section 115(a)(2) of title 18, United States Code, is
- 12 amended by inserting ", or threatens to assault, kidnap,
- 13 or murder, any person who formerly served as a person
- 14 designed in paragraph (1), or" after "assaults, kidnaps,
- 15 or murders, or attempts to kidnap or murder".
- 16 SEC. 610. ADDITION OF CONSPIRACY TO TERRORISM OF-
- 17 FENSES.
- 18 (a)(1) Section 32(a)(7) of title 18, United States
- 19 Code, is amended by inserting "or conspires" after "at-
- 20 tempts".
- 21 (2) Section 32(b)(4) of title 18, United States Code,
- 22 is amended by inserting "or conspires" after "attempts".
- 23 (b) Section 37(a) title 18, United States Code, is
- 24 amended by inserting "or conspires" after "attempts".

- 1 (c)(1) Section 115(a)(1)(A) of title 18, United States
- 2 Code, is amended by inserting "or conspires" after "at-
- 3 tempts".
- 4 (2) Section 115(a)(2) of title 18, United States Code,
- 5 as amended by section 609, is further amended by insert-
- 6 ing "or conspires" after "attempts".
- 7 (3) Section 115(b)(2) of title 18, United States Code,
- 8 is amended by striking both times it appears "or at-
- 9 tempted kidnapping" and inserting both times ", at-
- 10 tempted kidnapping or conspiracy to kidnap".
- (4)(A) Section 115(b)(3) of title 18, United States
- 12 Code, is amended by striking "or attempted murder" and
- 13 inserting ", attempted murder or conspiracy to murder".
- (B) Section 115(b)(3) of title 18, United States Code,
- 15 is further amended by striking "and 1113" and inserting
- 16 ", 1113 and 1117".
- 17 (d) Section 175(a) of title 18, United States Code,
- 18 is amended by inserting ", or conspires to do so," after
- 19 "any organization to do so,".
- 20 (e) Section 1203(a) of title 18, United States Code,
- 21 is amended by inserting "or conspires" after "attempts".
- 22 (f) Section 2280(a)(1)(H) of title 18, United States
- 23 Code, is amended by inserting "or conspires" after "at-
- 24 tempts".

- 1 (g) Section 2281(a)(1)(F) of title 18, United States
- 2 Code, is amended by inserting "or conspires" after "at-
- 3 tempts".
- 4 (h)(1) Section 46502(a)(2) of title 49, United States
- 5 Code, is amended by inserting "or conspiring" after "at-
- 6 tempting".
- 7 (2) Section 46502(b)(1) of title 49, United States
- 8 Code, is amended by inserting "or conspiring to commit"
- 9 after "committing".

10 TITLE VII—ANTITERRORISM ASSISTANCE

- 11 **SEC. 701. FINDINGS.**
- 12 Congress finds that in order to improve the effective-
- 13 ness and cost efficiency of the Antiterrorism Training As-
- 14 sistance Program, which is administered and coordinated
- 15 by the Department of State to increase the antiterrorism
- 16 capabilities of friendly countries, more flexibility is needed
- 17 in providing trainers and courses overseas and to provide
- 18 personnel needed to enhance the administration and eval-
- 19 uation of the courses.
- 20 SEC. 702. ANTITERRORISM ASSISTANCE AMENDMENTS.
- Section 573 of chapter 8 (relating to antiterrorism
- 22 assistance), of the Foreign Assistance Act of 1961 (22
- 23 U.S.C. 2349aa2) is amended by:
- 24 (1) striking "30 days" in subsection (d)(1)(A)
- and inserting in lieu thereof "180 days";

1	(2) striking the ''add'' after subsection
2	(d)(1)(B);
3	(3) striking subsection (d)(1)(B);
4	(4) inserting "and" after subsection $(d)(1)(A)$;
5	(5) redesignating subsection $(d)(1)(C)$ as sub-
6	section $(d)(1)(B)$;
7	(6) amending subsection (d)(2) to read as fol-
8	lows:
9	"(2) Personnel of the United States Govern-
10	ment authorized to advise foreign countries on anti-
11	terrorism matters shall carry out their responsibil-
12	ities within the United States when determined most
13	effective or outside the United States for periods not
14	to exceed 180 consecutive calendar days."; and
15	(7) striking subsection (f).
16	TITLE VIII—SUBSTANTIVE INVESTIGATIVE
17	ENHANCEMENTS
18	SEC. 801. PEN REGISTERS AND TRAP AND TRACE DEVICES
19	IN FOREIGN COUNTERINTELLIGENCE AND
20	COUNTERTERRORISM INVESTIGATIONS.
21	(a) Chapter 206, title 18, United States Code, is
22	amended—
23	(1) by redesignating section 3127 as section
24	3128; and
25	(2) by adding the following new section 3127:

1	"§ 3127. Pen register or a trap and trace device
2	in foreign counterintelligence and
3	counterterrorism investigations
4	"(a) Notwithstanding any other law, the provisions
5	of this chapter shall be applicable to foreign counterintel-
6	ligence and international terrorism investigations con-
7	ducted by the Federal Bureau of Investigation.
8	"(b) An application under this section for an order
9	or an extension of an order under section 3123 of this
10	title shall include—
11	"(1) the identity of the attorney for the Govern-
12	ment and the fact that the investigation is being
13	conducted by the Federal Bureau of Investigation;
14	and
15	"(2) a certification by the applicant that the in-
16	formation likely to be obtained is relevant to an on-
17	going foreign counterintelligence or international ter-
18	rorism investigation being conducted by the Federal
19	Bureau of Investigation.
20	"(c) All applications and orders under this section
21	shall be maintained by the Federal Bureau of Investiga-
22	tion.".
23	(b) CLERICAL AMENDMENT.—The table of sections
24	at the beginning of Chapter 206 is amended—
25	(1) to renumber section 3128 as redesignated;
26	and

1	(2) by adding after the item relating to section
2	3126 the following:
	"3127. Pen register or a trap and trace device in foreign counterintelligence and counterterrorism investigations."
3	SEC. 802. DISCLOSURE OF INFORMATION AND CONSUMER
4	REPORTS TO FBI FOR FOREIGN COUNTER-
5	INTELLIGENCE PURPOSES.
6	(a) IN GENERAL.—The Fair Credit Reporting Act
7	(15 U.S.C. 1681 et seq.) is amended by adding after sec-
8	tion 623 the following new section:
9	"§ 624. Disclosures to Federal Bureau of Investiga-
10	tion for foreign counterintelligence pur-
11	poses
12	"(a) Identity of Financial Institutions.—Not-
13	withstanding section 604 or any other provision of this
14	title, a consumer reporting agency shall furnish to the
15	Federal Bureau of Investigation the names and addresses
16	of all financial institutions (as that term is defined in sec-
17	tion 1101 of the Right to Financial Privacy Act of 1978)
18	at which the consumer maintains or has maintained an
19	account, to the extent that information is in the files of
20	the agency, when presented with a written request for that
21	information, signed by the Director of the Federal Bureau
22	of Investigation, or the Director's designee (who shall be
23	an individual with the rank and title of Deputy Assistant
24	Director or above), which certifies compliance with this

1	section. The Director or the Director's designee may make
2	such a certification only if the Director or the Director's
3	designee has determined in writing that—
4	"(1) such information is necessary for the con-
5	duct of an authorized foreign counterintelligence in-
6	vestigation; and
7	"(2) there are specific and articulable facts giv-
8	ing reason to believe that the consumer—
9	"(A) is a foreign power (as defined in sec-
10	tion 101 of the Foreign Intelligence Surveil-
11	lance Act (50 U.S.C. 1801) or a person who is
12	not a United States person (as defined in such
13	section 101) and is an official of a foreign
14	power; or
15	"(B) is an agent of a foreign power and is
16	engaging or has engaged in international terror-
17	ism (as that term is defined by 18 U.S.C.
18	2331) or clandestine intelligence activities that
19	involve a violation of criminal statutes of the
20	United States.
21	"(b) Identifying Information.—Notwithstanding
22	the provisions of section 604 or any other provision of this
23	title, a consumer reporting agency shall furnish identifying
24	information respecting a consumer, limited to name, ad-
25	dress, former addresses, places of employment, or former

- 1 places of employment, to the Federal Bureau of Investiga-
- 2 tion when presented with written request, signed by Direc-
- 3 tor or the Director's authorized designee, which certifies
- 4 compliance with this subsection. The Director or the Di-
- 5 rector's authorized designee may make such a certification
- 6 only if the Director or the Director's authorized designee
- 7 has determined in writing that—
- 8 "(1) such information is necessary for the con-
- 9 duct of an authorized foreign counterintelligence in-
- 10 vestigation; and
- 11 "(2) there is information giving reason to be-
- lieve that the consumer has been, or is about to be,
- in contact with a foreign power or an agent of a for-
- eign power (as defined in section 101 of the Foreign
- 15 Intelligence Surveillance Act (50 U.S.C. 1801)).
- 16 "(c) Court Order for Disclosure of Consumer
- 17 Reports.—Notwithstanding section 604 or any other
- 18 provision of this title, if requested in writing by the Direc-
- 19 tor of the Federal Bureau of Investigation, or authorized
- 20 designee of the Director, a court may issue an order ex
- 21 parte directing a consumer reporting agency to furnish a
- 22 consumer report to the Federal Bureau of Investigation,
- 23 upon a showing in camera that—

1	"(1) the consumer report is necessary for the
2	conduct of an authorized foreign counterintelligence
3	investigation; and
4	"(2) there are specific and articulable facts giv-
5	ing reason to believe that the consumer whose
6	consumer report is sought—
7	"(A) is an agent of a foreign power; and
8	"(B) is engaging or has engaged in inter-
9	national terrorism (as that term is defined in
10	18 U.S.C. 2331) or clandestine intelligence ac-
11	tivities that involve a violation of criminal stat-
12	utes of the United States.
13	The terms of an order issued under this subsection
14	shall not disclose that the order is issued for pur-
15	poses of a foreign counterintelligence investigation.
16	"(d) Confidentiality.—No consumer reporting
17	agency or officer, employee, or agent of a consumer report-
18	ing agency shall disclose to any person, other than those
19	officers, employees, or agents of a consumer reporting
20	agency necessary to fulfill the requirement to disclose in-
21	formation to the Federal Bureau of Investigation under
22	this section, that the Federal Bureau of Investigation has
23	sought or obtained the identity of financial institutions or
24	a consumer report respecting any consumer under sub-
25	section (a), (b), or (c) and no consumer reporting agency

- 1 or officer, employee, or agent of a consumer reporting
- 2 agency shall include in any consumer report any informa-
- 3 tion that would indicate that the Federal Bureau of Inves-
- 4 tigation has sought or obtained such information or a
- 5 consumer report.
- 6 "(e) PAYMENT OF FEES.—The Federal Bureau of
- 7 Investigation shall, subject to the availability of appropria-
- 8 tions, pay to a consumer reporting agency assembling or
- 9 providing reports or information in accordance with proce-
- 10 dures established under this section, a fee for reimburse-
- 11 ment for such costs as are reasonably necessary and which
- 12 have been directly incurred in searching, reproducing or
- 13 transporting books, papers, records, or other data required
- 14 or requested to be produced under this section.
- 15 "(f) Limit on Dissemination.—The Federal Bu-
- 16 reau of Investigation may not disseminate information ob-
- 17 tained pursuant to this section outside of the Federal Bu-
- 18 reau of Investigation, except as may be necessary for the
- 19 approval or conduct of a foreign counterintelligence inves-
- 20 tigation, or, where the information concerns a person sub-
- 21 ject to the Uniform Code of Military Justice, to appro-
- 22 priate investigative authorities within the military depart-
- 23 ment concerned as may be necessary for the conduct of
- 24 a joint foreign counterintelligence investigation.

- 1 "(g) Rules of Construction.—Nothing in this
- 2 section shall be construed to prohibit information from
- 3 being furnished by the Federal Bureau of Investigation
- 4 pursuant to a subpoena or court order, or in connection
- 5 with a judicial or administrative proceeding to enforce the
- 6 provisions of this Act. Nothing in this section shall be con-
- 7 strued to authorize or permit the withholding of informa-
- 8 tion from the Congress.
- 9 "(h) REPORTS TO CONGRESS.—On a semiannual
- 10 basis, the Attorney General of the United States shall fully
- 11 inform the Permanent Select Committee on Intelligence
- 12 and the Committee on Banking and Financial Services of
- 13 the House of Representatives, and the Select Committee
- 14 on Intelligence and the Committee on Banking, Housing,
- 15 and Urban Affairs of the Senate concerning all requests
- 16 made pursuant to subsections (a), (b), and (c).
- 17 "(i) Damages.—Any agency or department of the
- 18 United States obtaining or disclosing any consumer re-
- 19 ports, records, or information contained therein in viola-
- 20 tion of this section is liable to the consumer to whom such
- 21 consumer reports, records, or information relate in an
- 22 amount equal to the sum of—
- "(1) \$100, without regard to the volume of
- consumer reports, records, or information involved;

- 1 "(2) any actual damages sustained by the 2 consumer as a result of the disclosure;
- "(3) if the violation is found to have been willful or intentional, such punitive damages as a court may allow; and
- 6 "(4) in the case of any successful action to en-7 force liability under this subsection, the costs of the 8 action, together with reasonable attorney fees, as de-9 termined by the court.
- "(j) DISCIPLINARY ACTIONS FOR VIOLATIONS.—If a 10 court determines that any agency or department of the United States has violated any provision of this section 12 and the court finds that the circumstances surrounding the violation raise questions of whether or not an officer or employee of the agency or department acted willfully or intentionally with respect to the violation, the agency 16 or department shall promptly initiate a proceeding to determine whether or not disciplinary action is warranted against the officer or employee who was responsible for 19 20 the violation.
- "(k) GOOD FAITH EXCEPTION.—Notwithstanding any other provision of this title, any consumer reporting agency or agent or employee thereof making disclosure of consumer reports or identifying information pursuant to this subsection in good-faith reliance upon a certification

- 1 of the Federal Bureau of Investigation pursuant to provi-
- 2 sions of this section shall not be liable to any person for
- 3 such disclosure under this title, the constitution of any
- 4 State, or any law or regulation of any State or any politi-
- 5 cal subdivision of any State.
- 6 "(l) LIMITATION OF REMEDIES.—Notwithstanding
- 7 any other provision of this title, the remedies and sanc-
- 8 tions set forth in this section shall be the only judicial
- 9 remedies and sanctions for violation of this section.
- 10 "(m) Injunctive Relief.—In addition to any other
- 11 remedy contained in this section, injunctive relief shall be
- 12 available to require compliance with the procedures of this
- 13 section. In the event of any successful action under this
- 14 subsection, costs together with reasonable attorney fees,
- 15 as determined by the court, may be recovered.".
- 16 (b) CLERICAL AMENDMENT.—The table of sections
- 17 at the beginning of the Fair Credit Reporting Act (15
- 18 U.S.C. 1681a et seq.) is amended by adding after the item
- 19 relating to section 623 the following:

"624. Disclosures to Federal Bureau of Investigation for foreign counterintelligence purposes."

1	SEC. 803. STUDY AND REQUIREMENTS FOR TAGGING OF EX-
2	PLOSIVE MATERIALS, AND STUDY AND REC-
3	OMMENDATIONS FOR RENDERING EXPLO-
4	SIVE COMPONENTS INERT AND IMPOSING
5	CONTROLS ON PRECURSORS OF EXPLOSIVES.
6	(a) The Secretary of the Treasury shall conduct a
7	study and make recommendations concerning—
8	(1) the tagging of explosive materials for pur-
9	poses of detection and identification;
10	(2) whether common chemicals used to manu-
11	facture explosive materials can be rendered inert and
12	whether it is feasible to require it; and
13	(3) whether controls can be imposed on certain
14	precursor chemicals used to manufacture explosive
15	materials and whether it is feasible to require it.
16	In conducting the study, the Secretary shall consult
17	with other Federal, State and local officials with expertise
18	in this area and such other individuals as shall be deemed
19	necessary. Such study shall be complete within twelve
20	months after the enactment of this Act and shall be sub-
21	mitted to the Congress and made available to the public.
22	Such study may include, if appropriate, recommendations
23	for legislation.
24	(b) There are authorized to be appropriated for the
25	study and recommendations contained in paragraph (a)
26	such sums as may be necessary.

- 1 (c) Section 842, of title 18, United States Code, is
- 2 amended by inserting after subsection (k), a new sub-
- 3 section (l) which reads as follows:
- 4 "(l) It shall be unlawful for any person to manufac-
- 5 ture, import, ship, transport, receive, possess, transfer, or
- 6 distribute any explosive material that does not contain a
- 7 tracer element as prescribed by the Secretary pursuant to
- 8 regulation, knowing or having reasonable cause to believe
- 9 that the explosive material does not contain the required
- 10 tracer element.".
- 11 (d) Section 844, of title 18, United States Code, is
- 12 amended by inserting after "(a) through (i)" the phrase
- 13 "and (l)".
- 14 (e) Section 846, of title 18, United States Code, is
- 15 amended by designating the present section as "(a)," and
- 16 by adding a new subsection (b) reading as follows: "(b)
- 17 to facilitate the enforcement of this chapter, the Secretary
- 18 may provide by regulation for the addition of tracer ele-
- 19 ments to explosive materials manufactured in or imported
- 20 into the United States. Tracer elements to be added to
- 21 explosive materials under provisions of this subsection
- 22 shall be of such character and in such quantity as the Sec-
- 23 retary may authorize or require, and such as will not sub-
- 24 stantially impair the quality of the explosive materials for

- 1 their intended lawful use, be unreasonably unsafe, or have
- 2 a substantially adverse effect on the environment.".
- 3 (f) The penalties provided for herein, shall not take
- 4 effect until the later of one year from the date of enact-
- 5 ment of this Act or ninety days from the date of promulga-
- 6 tion of the regulations provided for herein.
- 7 SEC. 804. ACCESS TO RECORDS OF COMMON CARRIERS,
- 8 PUBLIC ACCOMMODATION FACILITIES, PHYS-
- 9 ICAL STORAGE FACILITIES AND VEHICLE
- 10 RENTAL FACILITIES IN FOREIGN COUNTER-
- 11 INTELLIGENCE AND COUNTERTERRORISM
- 12 CASES.
- Title 18, United States Code, is amended by inserting
- 14 after chapter 121 the following new chapter:
- 15 "CHAPTER 122—ACCESS TO CERTAIN RECORDS
- 16 "§ 2720. Access to records of common carriers, public
- 17 accommodation facilities, physical storage facilities and ve-
- 18 hicle rental facilities in counterintelligence and
- 19 counterterrorism cases
- 20 "(a) Any common carrier, public accommodation fa-
- 21 cility, physical storage facility or vehicle rental facility
- 22 shall comply with a request for records in its possession
- 23 made pursuant to this section by the Federal Bureau of
- 24 Investigation when the Director or designee (whose rank
- 25 shall be no lower than Assistant Special Agent in Charge)

- 1 certifies in writing to the common carrier, public accom-
- 2 modation facility, physical storage facility or vehicle rental
- 3 facility that such records are sought for foreign counter-
- 4 intelligence purposes and that there are specific and
- 5 articulable facts giving reason to believe that the person
- 6 to whom the records sought pertain, is a foreign power
- 7 or an agent of a foreign power as defined in section 101
- 8 of the Foreign Intelligence Surveillance Act (50 U.S.C.
- 9 1801).
- 10 "(b) No common carrier, public accommodation facil-
- 11 ity, physical storage facility or vehicle rental facility or any
- 12 officer, employee or agent of such common carrier, public
- 13 accommodation facility, physical storage facility or vehicle
- 14 rental facility shall disclose to any person, other than
- 15 those officers, agents or employees of the common carrier,
- 16 public accommodation facility, physical storage facility or
- 17 vehicle rental facility necessary to fulfill the requirement
- 18 to disclose the information to the Federal Bureau of Inves-
- 19 tigation under this section, that the Federal Bureau of
- 20 Investigation has sought or obtained the records re-
- 21 quested.
- 22 "(c) As used in this chapter—
- 23 "(1) the term 'common carrier' means a loco-
- motive, a rail carrier, a bus carrying passengers, a
- water common carrier, an air common carrier, or a

1	private commercial interstate carrier for the delivery
2	of packages and other objects;
3	"(2) the term 'public accommodation facility'
4	means any inn, hotel, motel or other establishment
5	which provides lodging to transient guests;
6	"(3) the term 'physical storage facility' means
7	any business or entity which provides space for the
8	storage of goods or materials, or services related to
9	the storage of goods or materials to the public or
10	any segment thereof; and
11	"(4) the term 'vehicle rental facility' means any
12	person or entity which provides vehicles for rent,
13	lease, loan or other similar use, to the public or any
14	segment thereof.".
15	SEC. 805. LIMITATION OF STATUTORY EXCLUSIONARY
16	RULE.
17	Section 2515 of title 18, United States Code, is
18	amended by adding at the end the following: "This section
19	shall not apply to the disclosure by the United States in
20	a criminal trial or hearing or before a grand jury of the
21	contents of a wire or oral communication, or evidence de-
22	rived therefrom, unless the violation of this chapter in-
23	volved bad faith by law enforcement."

1	SEC. 806. AUTHORITY FOR WIRETAPS IN ANY TERRORISM-
2	RELATED OR EXPLOSIVES FELONY.
3	Section 2516(1) of title 18, United States Code, is
4	amended—
5	(1) by inserting after the words "section 224
6	(bribery in sporting contests)", the words "section
7	842 (relating to explosives violations)".
8	(2) by striking ''and'' at the end of
9	paragraph (n);
10	(3) by striking the period at the end of para-
11	graph (o) and inserting "; and; and
12	(4) by adding a new paragraph (p) as follows:
13	"(p) any other felony under the laws of the
14	United States if the Attorney General, the Deputy
15	Attorney General, or the Assistant Attorney General
16	for the Criminal Division (or an official acting in
17	any such capacity) certifies to the court under seal
18	that there is reason to believe the felony involves or
19	may involve domestic terrorism or international ter-
20	rorism (as those terms are defined in 18 U.S.C.
21	2331).''.
22	Section 2510(12) of title 18, United States Code, is
23	amended—
24	(1) by striking "or" at the end of subpara-
25	graph (B);

1	(2) by inserting "or" at the end of subpara-
2	graph (C); and
3	(3) by adding a new subparagraph (D), as
4	follows:
5	"(D) information stored in a communica-
6	tions system used for the electronic storage and
7	transfer of funds;"
8	Section 2510(16) of title 18, United States Code, is
9	amended—
10	(1) by inserting "or" at the end of subpara-
11	graph (D);
12	(2) by striking "or" at the end of subparagraph
13	(E); and
14	(3) by striking subparagraph (F).
15	SEC. 807. TEMPORARY EMERGENCY WIRETAP AUTHORITY
16	INVOLVING TERRORISTIC CRIMES.
17	(a) Section 2518(7)(a)(iii) of title 18, United States
18	Code, is amended by inserting "or domestic terrorism or
19	international terrorism (as those terms are defined in 18
20	U.S.C. 2331)" after "organized crime".
21	(b) Section 2331 of title 18, United States Code, is
22	amended by inserting the following words after sub-
23	section (4)—
24	"(5) the term 'domestic terrorism' means any
	(b) the term domestic terrorism means any

- to human life that are a violation of the criminal 1 2 laws of the United States or of any State and which 3 appear to be intended to intimidate or coerce a civilian population or to influence the policy of a govern-5 ment by intimidation or coercion; or to affect the conduct of a government by assassination or kidnap-6 7 ping.". 8 SEC. 808. EXPANDED AUTHORITY FOR ROVING WIRETAPS. 9 Section 2518(11) of title 18, United States Code, is amended to read as follows: 10 "(11) The requirements of subsections (1)(b)(ii) and 11 (3)(d) of this section relating to the specification of facili-12 ties from which or the place where the communication is to be intercepted do not apply if in the case of an application with respect to the interception of wire, oral or electronic communications— 16 17 "(a) the application is by a Federal investiga-18 tive or law enforcement officer, and is approved by 19 the Attorney General, the Deputy Attorney General, 20 the Associate Attorney General, or an Assistant Attorney General (or an official acting in any such ca-21 22 pacity);
 - "(b) the application contains a full and complete statement as to why such specification is not practical and identifies the person committing the

23

24

25

1	offense and whose communications are to be inter-
2	cepted; and
3	"(c) the judge finds that such specification is
4	not practical.".
5	SEC. 809. ENHANCED ACCESS TO TELEPHONE BILLING
6	RECORDS.
7	(a) Section 2709(b) of title 18, United States Code,
8	is amended—
9	(1) in subparagraph 1(A), by inserting "local
10	and long distance" before "toll billing records"; and
11	(2) by adding at the end a new paragraph (3),
12	as follows:
13	"(3) request the name, address, length of serv-
14	ice, and local and long distance toll billing records
15	of a person or entity if the Director (or designee in
16	a position not lower than Deputy Assistant Director)
17	certifies in writing to the wire or electronic commu-
18	nication service provider to which the request is
19	made that the information sought is relevant to an
20	authorized domestic terrorism (as that term is de-
21	fined in section 107 of this Act) investigation.".
22	(b) Section 2703(c)(1)(C) of title 18, United States
23	Code, is amended by inserting "local and long distance"
24	before "telephone toll billing records".

l SEC. 810. REQUIREMENT TO PRESERVE EVIDENC

- 2 Section 2703 of title 18, United States Code, is
- 3 amended by adding a new subsection (f), as follows:
- 4 "(f) Requirement to Preserve Evidence.—A
- 5 provider of wire or electronic communication services or
- 6 a remote computing service, upon the request of a govern-
- 7 mental entity, shall take all necessary steps to preserve
- 8 records and other evidence in its possession pending the
- 9 issuance of a court order or other process. Such records
- 10 shall be retained for a period of ninety days, which period
- 11 shall be extended for an additional ninety-day period upon
- 12 a renewed request by the governmental entity.".
- 13 SEC. 811. PERMISSION TO REQUEST MILITARY ASSISTANCE
- 14 WITH RESPECT TO OFFENSES INVOLVING
- 15 CHEMICAL AND BIOLOGICAL WEAPONS.
- 16 (a) Section 175 of title 18, United States Code, is
- 17 amended by adding a new subsection (c), as follows:
- 18 "(c)(1) MILITARY ASSISTANCE.—Notwithstanding
- 19 any other provision of law, the Attorney General may re-
- 20 quest that the Secretary of Defense provide technical as-
- 21 sistance in support of Department of Justice activities re-
- 22 lating to the enforcement of this section in situations in-
- 23 volving biological weapon emergencies. Department of De-
- 24 fense resources, including civilian personnel and members
- 25 of the uniformed services, may be used to provide such
- 26 technical assistance if:

1	"(A) The Secretary of Defense and the Attor-
2	ney General determine that an emergency situation
3	involving biological weapons of mass destruction ex-
4	ists; and
5	"(B) The Secretary of Defense determines that
6	the provision of such assistance will not adversely af-
7	fect the military preparedness of the United States.
8	"(2) As used in this section, 'emergency situation'
9	means a circumstance—
10	"(A) that poses a serious threat to the interests
11	of the United States; and
12	"(B) in which—
13	"(i) enforcement of the law would be seri-
14	ously impaired if the assistance were not pro-
15	vided;
16	"(ii) military technical assistance and ex-
17	pertise is needed to counter the threat posed by
18	the biological agent involved; and
19	"(iii) civilian law enforcement expertise is
20	not available to provide the required technical
21	assistance.
22	"(3) As used in this section, 'technical assistance'
23	means the provision of equipment and technical expertise
24	to law enforcement officials in the investigation of viola-
25	tions of this section such as technical assistance in con-

- 1 ducting searches that seek evidence or instrumentalities
- 2 of violations of this section, technical assistance in taking
- 3 and collecting evidence related to violations of this section,
- 4 and technical assistance in disarming and disabling indi-
- 5 viduals in possession of contraband under this section. It
- 6 does not include authority to apprehend or arrest.
- 7 "(4) The Secretary of Defense may require reim-
- 8 bursement as a condition of assistance under this section.
- 9 "(5) The Attorney General may delegate the Attorney
- 10 General's function under this subsection only to a Deputy,
- 11 Associate, or Assistant Attorney General.".
- 12 (b) Chapter 113B of title 18, United States Code,
- 13 is amended by adding after section 2332a the following
- 14 new section:

15 **"§ 2332b. Use of chemical weapons**

- 16 "(a) Offense.—A person who without lawful au-
- 17 thority uses, or attempts or conspires to use, a chemical
- 18 weapon—
- 19 "(1) against a national of the United States
- while such national is outside of the United States;
- 21 "(2) against any person within the United
- 22 States; or
- 23 "(3) against any property that is owned, leased
- or used by the United States or by any department

- or agency of the United States, whether the property
- 2 is within or outside of the United States,
- 3 shall be imprisoned for any term of years or for life, and
- 4 if death results, shall be punished by death or imprisoned
- 5 for any term of years or for life.
- 6 "(b) Definitions.—For purposes of this section—
- 7 "(1) the term 'national of the United States'
- 8 has the meaning given in section 101(a)(22) of the
- 9 Immigration and Nationality Act (8 U.S.C.
- 10 1101(a)(22)); and
- 11 "(2) the term 'chemical weapon' means any
- weapon that is designed to cause death or serious
- bodily injury through the release, dissemination, or
- impact of toxic or poisonous chemicals or their pre-
- cursors.
- 16 "(c)(1) MILITARY ASSISTANCE.—Notwithstanding
- 17 any other provision of law, the Attorney General may re-
- 18 quest that the Secretary of Defense provide technical as-
- 19 sistance in support of Department of Justice activities re-
- 20 lating to the enforcement of this section in situations in-
- 21 volving chemical weapon emergencies. Department of De-
- 22 fense resources, including civilian personnel and members
- 23 of the uniformed services, may be used to provide such
- 24 technical assistance if:

1	"(A) The Secretary of Defense and the Attor-
2	ney General determine that an emergency situation
3	involving chemical weapons of mass destruction ex-
4	ists; and
5	"(B) The Secretary of Defense determines that
6	the provision of such assistance will not adversely af-
7	fect the military preparedness of the United States.
8	"(2) As used in this section, 'emergency situation'
9	means a circumstance—
10	"(A) that poses a serious threat to the interests
11	of the United States; and
12	"(B) in which—
13	"(i) enforcement of the law would be seri-
14	ously impaired if the assistance were not pro-
15	vided;
16	"(ii) military technical assistance and ex-
17	pertise is needed to counter the threat posed by
18	the chemical agent involved; and
19	"(iii) civilian law enforcement expertise is
20	not available to provide the required technical
21	assistance.
22	"(3) As used in this section, 'technical assistance'
23	means the provision of equipment and technical expertise
24	to law enforcement officials in the investigation of viola-
25	tions of this section, such as technical assistance in con-

- 1 ducting searches that seek evidence or instrumentalities
- 2 of violations of this section, technical assistance in taking
- 3 and collecting evidence related to violations of this section,
- 4 and technical assistance in disarming and disabling indi-
- 5 viduals in possession of contraband under this section. It
- 6 does not include authority to apprehend or arrest.
- 7 "(4) The Secretary of Defense may require reim-
- 8 bursement as a condition of assistance under this section.
- 9 "(5) The Attorney General may delegate the Attorney
- 10 General's function under this subsection only to a Deputy,
- 11 Associate, or Assistant Attorney General.".
- 12 (c) CLERICAL AMENDMENT.—The chapter analysis
- 13 for chapter 113B of title 18, United States Code, is
- 14 amended by adding after the item relating to section
- 15 2332a the following:

"2332b. Use of chemical weapons".

- 16 (d) Section 2332a of title 18, United States Code,
- 17 is amended by inserting between the words "A person
- 18 who" and "uses, or attempts", the words "without lawful
- 19 authority", at the beginning of subsection (a).
- 20 SEC. 812. GENERAL REWARD AUTHORITY OF THE ATTOR-
- 21 **NEY GENERAL.**
- Section 3059B of title 18, United States Code, is
- 23 hereby amended by adding the following section:
- 24 "(a) Notwithstanding any other provision of law, the
- 25 Attorney General may pay rewards and receive from any

- 1 department or agency, funds for the payment of rewards
- 2 under this section, to any individual who assists the De-
- 3 partment of Justice in performing its functions.
- 4 "(b) If the reward exceeds \$100,000, the Attorney
- 5 General, within thirty (30) days of having authorized the
- 6 payment of such a reward, shall give notice to the respec-
- 7 tive Chairmen of the Committees on Appropriations and
- 8 the Committees on the Judiciary of the Senate and the
- 9 House of Representatives.
- 10 "(c) A determination made by the Attorney General
- 11 as to whether to authorize an award under this section
- 12 and as to the amount of any reward authorized shall be
- 13 final and conclusive, and no court shall have power or ju-
- 14 risdiction to review it.".

15 TITLE IX—SUBSTANTIVE PROSECUTIVE

- 16 **ENHANCEMENT**
- 17 SEC. 901. POSSESSION OF STOLEN EXPLOSIVES.
- Section 842(h) of title 18, United States Code, is
- 19 amended to read as follows:
- 20 "(h) It shall be unlawful for any person to receive,
- 21 possess, transport, ship, conceal, store, barter, sell, dispose
- 22 of, or pledge or accept as security for a loan, any stolen
- 23 explosive materials which are moving as, which are part
- 24 of, which constitute, or which have been shipped or trans-
- 25 ported in, interstate or foreign commerce, either before or

- 1 after such materials were stolen, knowing or having rea-
- 2 sonable cause to believe that the explosive materials were
- 3 stolen.".
- 4 SEC. 902. PROTECTION OF FEDERAL EMPLOYEES ON AC-
- 5 COUNT OF THE PERFORMANCE OF THEIR OF-
- 6 FICIAL DUTIES.
- 7 (a) Section 1114 of title 18, United States Code, is
- 8 amended to read as follows:
- 9 "§1114. Protection of officers and employees of the
- 10 United States.
- 11 "(a) Whoever kills or attempts to kill any United
- 12 States official, United States judge, Federal law enforce-
- 13 ment officer, or member of the uniformed services, or any
- 14 other officer or employee of the United States or any agen-
- 15 cy of the executive, legislative, or judicial branch thereof,
- 16 while such officer or employee is engaged in or on account
- 17 of the performance of official duties, or any person assist-
- 18 ing such an official, judge, officer, or employee in, or on
- 19 account of the person's assistance in, the performance of
- 20 such duties shall be punished, in the case of murder, as
- 21 provided under section 1111, or in the case of man-
- 22 slaughter, as provided under section 1112, except that any
- 23 such person who is found guilty of attempted murder shall
- 24 be imprisoned for not more than twenty years.

1	"(b) As used in this section, the terms 'United States
2	official', 'United States judge', and 'Federal law enforce-
3	ment officer' have the meanings prescribed in section 115
4	of this title.".
5	(b) Section 115(a)(2) of title 18, United States Code,
6	is amended by inserting ", or threatens to assault, kidnap,
7	or murder, any person who formerly served as a person
8	designated in paragraph (1), or" after "assaults, kidnaps,
9	or murders, or attempts to kidnap or murder".
10	TITLE X—CRIMINAL PENALTIES
11	SEC. 1001. MANDATORY PENALTY FOR TRANSFERRING A
12	FIREARM KNOWING THAT IT WILL BE USED
13	TO COMMIT A CRIME OF VIOLENCE.
14	Section 924(h) of title 18, United States Code, is
15	amended by—
16	(1) inserting "or having reasonable cause to be-
17	lieve'' after "knowingly", and
18	(2) striking "not more than" and inserting "not
19	less than".
20	SEC. 1002. MANDATORY PENALTY FOR TRANSFERRING AN
21	EXPLOSIVE MATERIAL KNOWING THAT IT
22	WILL BE USED TO COMMIT A CRIME OF VIO-
23	LENCE.
1	
24	Section 844 of title 18, United States Code, is

- 1 "(n) Whoever knowingly transfers an explosive mate-
- 2 rial, knowing or having reasonable cause to believe that
- 3 such explosive material will be used to commit a crime
- 4 of violence (as defined in section 924(c)(3) of this title)
- 5 or drug trafficking crime (as defined in section 924(c)(2)
- 6 of this title) shall be imprisoned for not less than ten
- 7 years, fined in accordance with this title, or both.
- 8 SEC. 1003. INCREASED PERIOD OF LIMITATIONS FOR NA-
- 9 TIONAL FIREARMS ACT.
- 10 (a) Section 6531 of the Internal Revenue Code of
- 11 1986 (26 U.S.C. 6531) is amended by amending the mat-
- 12 ter preceding paragraph (1) to read as follows:
- 13 "No person shall be prosecuted, tried, or punished
- 14 for any of the various offenses arising under the internal
- 15 revenue laws unless the indictment is found or the infor-
- 16 mation instituted within 3 years next after the commission
- 17 of the offense, except that the period of limitation—
- 18 "(a) shall be 5 years for offenses described in section
- 19 58612 (relating to firearms and other devices); and
- 20 "(b) shall be 6 years—.".

1	TITLE XI—FUNDING
2	SEC. 1101. CIVIL MONETARY PENALTY SURCHARGE AND
3	TELECOMMUNICATIONS CARRIER COMPLI-
4	ANCE PAYMENTS.
5	Public Law 103-414, October 25, 1994, 108 Stat.
6	4279, is amended by inserting at its conclusion a new title
7	IV, as follows:
8	"TITLE IV—CIVIL MONETARY PENALTY
9	SURCHARGE AND TELECOMMUNI-
10	CATIONS CARRIER COMPLIANCE PAY-
11	MENTS
12	"SEC. 401. CIVIL MONETARY PENALTY SURCHARGE.
13	"(a) Imposition.—Notwithstanding any other provi-
14	sion of law, and subject to section 402(c) of this title, a
15	surcharge of 40 percent of the principal amount of a civil
16	monetary penalty shall be added to each civil monetary
17	penalty at the time it is assessed by the United States
18	or an agency thereof.
19	"(b) Application of Payments.—Payments relat-
20	ing to a civil monetary penalty shall be applied in the fol-
21	lowing order: (1) to costs; (2) to principal; (3) to sur-
22	charges required by subsection (a) of this section; and (4)
23	to interest.
24	"(c) Effective Dates.—(1) A surcharge under
25	subsection (a) of this section shall be added to all civil

- 1 monetary penalties assessed on or after October 1, 1995,
- 2 or the date of enactment of this title, whichever is later.
- 3 "(2) The authority to add a surcharge under this sec-
- 4 tion shall terminate on October 1, 1998.
- 5 "(d) Limitation.—The provisions of this section
- 6 shall not apply to any civil monetary penalty assessed
- 7 under title 26, United States Code.
- 8 "SEC. 402. DEPARTMENT OF JUSTICE TELECOMMUNI-
- 9 **CATIONS CARRIER COMPLIANCE FUND.**
- 10 "(a) ESTABLISHMENT OF FUND.—There is hereby
- 11 established in the United States Treasury a fund to be
- 12 known as the Department of Justice Telecommunications
- 13 Carrier Compliance Fund (hereinafter referred to as 'the
- 14 Fund'), which shall be available to the Attorney General
- 15 to the extent and in the amounts authorized by subsection
- 16 (c) of this section to make payments to telecommuni-
- 17 cations carriers, as authorized by section 109 of the Com-
- 18 munications Assistance for Law Enforcement Act.
- 19 "(b) Offsetting Collections.—Notwithstanding
- 20 section 3302 of title 31, United States Code, the Attorney
- 21 General may credit surcharges added pursuant to section
- 22 401 of this title to the Fund as offsetting collections.
- 23 "(c) Requirements for Appropriations Off-
- 24 SET.—(1) Surcharges added pursuant to section 401 of

- 1 this title are authorized only to the extent and in the
- 2 amounts provided for in advance in appropriations acts.
- 3 "(2)(A) Collections credited to the Fund are author-
- 4 ized to be appropriated in such amounts as may be nec-
- 5 essary, but not to exceed \$100,000,000 in fiscal year
- 6 1996, \$305,000,000 in fiscal year 1997, and \$80,000,000
- 7 in fiscal year 1998.
- 8 "(B) Amounts described in subparagraph (A) of this
- 9 paragraph are authorized to be appropriated without fiscal
- 10 year limitation.
- 11 "(d) TERMINATION.—(1) The Attorney General may
- 12 terminate the Fund at such time as the Attorney General
- 13 determines that the Fund is no longer necessary.
- 14 "(2) Any balance in the Fund at the time of its termi-
- 15 nation shall be deposited in the general fund of the Treas-
- 16 ury.
- 17 "(3) A decision of the Attorney General to terminate
- 18 the Fund shall not be subject to judicial review.
- 19 "SEC. 403. DEFINITIONS.
- 20 "For purposes of this title, the terms 'agency' and
- 21 'civil monetary penalty' have the meanings given to them
- 22 by section 3 of the Federal Civil Penalties Inflation Ad-
- 23 justment Act of 1990, Public Law 101-410, Oct. 5, 1990,
- 24 104 Stat. 890 (28 U.S.C. 2461 note).".
- 25 S 761 PCS——2

- 1 S 761 PCS——3
- 2 S 761 PCS——4
- 3 S 761 PCS——5
- 4 S 761 PCS——6
- 5 S 761 PCS——7
- 6 S 761 PCS——8
- 7 S 761 PCS——9
- 8 S 761 PCS——10